

RESOURCE

MENTAL ILLNESS, YOUR CLIENT AND THE CRIMINAL LAW

A Handbook for Attorneys
Who Represent Persons With Mental Illness



TEXAS APPELEED • TEXAS TECH UNIVERSITY SCHOOL OF LAW
HOGG FOUNDATION FOR MENTAL HEALTH



Acknowledgments

This fourth edition handbook is made possible by the Hogg Foundation for Mental Health. The original handbook was supported by the Hogg Foundation for Mental Health, Houston Endowment, and the Meadows Foundation. We would like to thank the following people for their contributions to this edition of the handbook: Brian Shannon, Jim Van Norman, M.D, Cindy Stormer, Jeanette Kinard, Floyd Jennings, Ph.D., Beth Mitchell, Kathryn Lewis, David Gonzales, and Raman Gill. A special thanks goes to Cindy Gibson with Disability Rights Texas for her review of Appendix B. We acknowledge contributions to prior editions from Ken Arfa, M.D.; Jay Crowder, M.D.; Joel Feiner, M.D.; and attorneys Nathan Dershowitz, Lynda Frost, Ph.D., Alexandra Gauthier, Jeanette Drescher Green, Debbie Hiser, Barry Johnson, Corinne Mason, and John Niland, as well as support from Reymundo Rodriguez and Jeff Patterson.

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A HANDBOOK FOR ATTORNEYS WHO REPRESENT
PERSONS WITH MENTAL ILLNESS



Created and Distributed by
Texas Appleseed with generous support from:

Hogg Foundation for Mental Health

Fourth Edition

February 2015



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TEXAS APPLESEED MISSION

Texas Appleseed's mission is to promote social and economic justice for all Texans by leveraging the skills and resources of volunteer lawyers and other professionals to identify practical solutions to difficult, systemic problems. Texas Appleseed has worked on some of the state's most pressing issues. Our work to improve the rights of poor people in the criminal justice system alerted us to the special needs of defendants with mental illness and their families. We hope this handbook will help attorneys who represent defendants with mental illness.

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ABOUT THIS HANDBOOK

Texas Applesseed issued its *Fair Defense Report: Analysis of Indigent Defense Practices in Texas* 15 years ago. Our work to assess the condition of indigent persons in the criminal justice system revealed the special needs of defendants with mental illness and the inadequate representation they sometimes receive. Defense attorneys, like other court officials, often failed to recognize mental illness. The *Fair Defense Report* revealed that, even when attorneys recognize clients as mentally ill, many attorneys are not familiar with the specialized mechanisms, procedures, and laws that apply to persons with mental illness. For instance, many attorneys are unfamiliar with competency statutes and procedures. This lack of knowledge—together with concerns about the time and expense of conducting competency evaluations and, often, the client's desire to get out of jail quickly—may result in a client pleading guilty to an alleged offense when he or she is not competent to do so. When mental incapacity reduces the defendant's ability to understand what is happening to him or her or to participate in his or her own defense, the basic fairness of the criminal trial process is threatened. Since publication of the *Fair Defense Report*, the processes for identification and treatment of defendants with mental illnesses have made significant strides: There are procedures in place for screening defendants at the jail and making referrals for further evaluation if necessary, competency issues amongst defendants are being identified at a much higher rate, and the processes for transitioning defendants out of competency restoration to trial or discharge have been vastly improved.

However, some shortcomings in the treatment and representation of mentally ill defendants persist. A continued lack of understanding of mental illness and treatment options contribute significantly to delays in competency restoration, harsher sentences, longer stays in jail, and frequent revocations of probation for mentally ill defendants.

This handbook was developed to improve legal representation for criminal defendants with mental illness. It was drafted and reviewed by both mental health professionals and attorneys experienced in criminal and mental health law. However, it is not a comprehensive guide on mental health law or on how to represent a mentally ill defendant. It does not address the law as it relates to juvenile defendants with mental illness. It is designed to give attorneys a starting point for their work with their adult clients who have a mental illness, to alert them to some basic legal options they may want to consider, and to give them some ideas about where to go for assistance.

We hope this handbook encourages attorneys who represent defendants with mental illness to go the extra mile for their clients. It could make all the difference.

TOP TEN THINGS TO KEEP IN MIND AS YOU REPRESENT A CLIENT WITH MENTAL ILLNESS

1. MENTAL ILLNESS AND INTELLECTUAL AND DEVELOPMENTAL DISABILITIES ARE NOT THE SAME: Intellectual or developmental disabilities are permanent conditions characterized by significantly below average intelligence accompanied by significant limitations in certain skill areas, with onset before age 18. Mental illness, on the other hand, usually involves disturbances in thought processes and emotions and may be temporary, cyclical, or episodic. Most people with mental illness do not have intellectual deficits; some, in fact, have high intelligence. It is possible for a person with an intellectual or developmental disability to also have a mental illness. Many of the Texas statutes that address mental illness also address intellectual and developmental disabilities, and you should look carefully at those statutes for the differences in how the two are addressed. This handbook does not address intellectual and developmental disabilities.

2. YOU OWE YOUR CLIENT A ZEALOUS REPRESENTATION: You have the ethical obligation to zealously represent your client, which may include exploring your client's case for mental health issues. It may also include bringing appropriate motions if your client's mental illness has affected his or her case in any of the ways discussed in Section 1 of this handbook.

3. IF YOUR CLIENT IS INCOMPETENT, STOP AND ORDER AN EVALUATION: If your client is incompetent, he or she may not be able to make informed decisions about fundamental issues, such as whether or not to enter into a plea bargain agreement or, instead, proceed to trial. Do not allow your client to accept a plea bargain, or make any other decisions regarding the case, when you have reason to believe that he or she is incompetent. Instead, immediately request a competency evaluation.

4. MENTAL ILLNESS AND INCOMPETENCE ARE NOT SYNONYMOUS, AND YOU SHOULD BE CONCERNED ABOUT BOTH: Keep in mind that competence to stand trial is distinct from mental illness. Some clients who are fit to proceed to trial may still have serious mental illness. Even if your client does not have a competence issue, there may still be significant mental health issues in the case that you should explore. Remember, however, that if your client is competent to stand trial, he or she makes the final decision about how to proceed with the case, whether or not to explore mental health issues, and whether treatment should be part of a disposition.

5. AN INSANITY DEFENSE MAY BE APPROPRIATE: By taking the time to properly inquire about your client's mental illness and to explore various legal and medical options, you may obtain information that will help you decide if you should explore an insanity defense. If your client receives a not guilty by reason of insanity verdict, he or she will avoid receiving an unjust conviction. However, as discussed further in Section 7 of this handbook, there may be disadvantages to pursuing the insanity defense, and you should discuss all of the pros and cons with your client.

6. MITIGATE, MITIGATE, MITIGATE: Mental conditions that inspire compassion, without justifying or excusing the crime, can be powerful mitigation evidence. Part of your job as an attorney is to present the judge or jury with evidence that reveals your client as someone with significant impairments and disabilities that limit his or her reasoning or judgment. Mitigation evidence can be used to argue for a shorter term of incarceration or for probation instead of incarceration. In capital cases, mental illness and mental health testimony may mean the difference between life and death.

7. INEFFECTIVE ASSISTANCE OF COUNSEL AND REVERSIBLE ERROR: An attorney's failure to request the appointment or otherwise obtain the assistance of qualified mental health or mental rehabilitation professionals when indicated can be a violation of a defendant's Sixth Amendment right to effective assistance of counsel. This certainly applies to capital cases but also to other homicide cases and any alleged offense that suggests mental aberration. A defendant's prior history of mental impairment may indicate that you need the assistance of a professional evaluation. *Ake*

v. Oklahoma, 470 U.S. 68 (1985). *Ake* also confirms the right of indigent, convicted defendants to the assistance of mental health professionals at sentencing proceedings. An appellate judge may find reversible error if a client is truly incompetent or insane and the issue is not raised in court.

8. OVERCOME YOUR OWN PREJUDICES BEFORE YOU HURT YOUR CLIENT AND HIS OR HER CASE: A popular misconception is that mental-state defenses are attempts by the defendant to “get off” or deny responsibility for their behavior. Many people are skeptical that persons with mental illness, in contrast to those with intellectual and developmental disabilities, are in some circumstances unable to fully appreciate the nature of their acts and control them. This denial of psychiatric disability can deeply influence the attitudes of both judges and juries toward expert witnesses and mental health defenses. Part of your job, if you are representing a person with mental illness, is to overcome cynicism toward mental health issues in criminal cases. Mental illnesses are neurobiological brain diseases. A mental illness is a medical illness, not “hocus pocus,” and the people who experience it suffer profoundly. Mental illness can be diagnosed, treated, and sometimes even cured. You do your client a disservice by representing it any other way.

9. INCARCERATION IS PARTICULARLY HARMFUL TO PEOPLE WITH MENTAL ILLNESS: Jails can be very damaging to the stability, mental health, and physical health of individuals with mental illness. Numerous studies show that placing mentally ill persons in single cells, isolation, or “lock down” can worsen their schizophrenia, depression, and anxiety. Individuals with mental illnesses or intellectual and developmental disabilities are also more likely than others to be victimized by other inmates or jail staff. They are at high risk for suicide. They may get inadequate, if any, medication and treatment while in jail. As set out in Section 5 of this handbook, you should seek to get your client’s case dismissed quickly and, if appropriate, try to get your client released on bond.

10. DO NOT LET YOUR CLIENT GET CAUGHT IN THE “REVOLVING DOOR”: Many adults with mental illness are arrested for minor offenses that directly relate to their illness, poverty, or disturbed behavior. They cycle repeatedly through the courts and jails, charged with the same petty offenses. This “revolving door” is not only a burden to the courts and the criminal justice system, but it is also costly to society, to these individuals, and to their families. By quickly pleading your client to “time served” without exploring his or her mental illness, you may lose the opportunity to help your client get better so that he or she does not re-offend. Attorneys should do their best to link mentally ill defendants to appropriate treatment or services that will help them keep out of trouble. While it is important to get your client out of jail as soon as possible, it is equally important to keep him or her from returning to jail. Releasing persons with mental illness back into the community with no plan for treatment or aftercare is a recipe for revocation and recidivism. Don’t set up your client to fail.

Mental Health Checklist for Defense Attorneys

INITIAL STEPS

1. Ask the client questions to determine the mental illness diagnosis.

- Interview the client as soon as possible.
- Ask about the facts of the case.
- Ask the client whether he or she has been treated for any type of mental illness.
- Review medical records if available. You have a right to these.
- Ask whether he or she took special classes in school.
- Talk to the family.
- Interview witnesses.
- Inform the client of his or her right to a jury trial or a trial before the court and the right to be present at hearings.

2. Get the client out of jail on bond, if possible. Review Tex. Code Crim. Proc. art. 16.22 (Early Identification of Defendant Suspected of Having Mental Illness or Mental Retardation) and 17.032 (Release on Personal Bond of Certain Mentally Ill Defendants).¹

3. Familiarize yourself with options available in your community. Talk to mental health professionals, public defenders that specialize in mental health, etc.

4. Mentally ill individuals can be placed on probation or promised conditional dismissals with requirements, including but not limited to:

- (1) staying on their medications;
- (2) not consuming illegal drugs or alcohol (as they may exacerbate an underlying mental condition or reduce efficacy of prescribed medications);
- (3) seeing mental health professionals; and
- (4) seeing case managers who can obtain supportive housing, transportation, etc., for them.

5. An attorney who is appointed or retained to represent a special needs offender or a juvenile with a mental impairment can disclose medical information for the purposes of continuity of care. TEX. HEALTH & SAFETY CODE § 614.017.

6. If your client was arrested without a warrant, look at Texas Health and Safety Code section 573.001 which requires that apprehended persons with mental illness be taken to a mental health facility instead of a jail facility in certain situations. Jail personnel may have the authority to divert the client to a mental health facility. Ask detention personnel if the client can be moved to a medical facility, if appropriate.

¹ "A written assessment of the information collected . . . shall be provided to the magistrate not later than the 30th day after the date of any order issued . . . in a felony case and not later than the 10th day after the date of any order issued . . . in a misdemeanor case, and the magistrate shall provide copies of the written assessment to the defense counsel, the prosecuting attorney, and the trial court." TEX. CODE CRIM. PROC. art. 16.22. Article 17.032 of the Code of Criminal Procedure provides for release on personal bond of certain mentally ill defendants. "A magistrate shall release a defendant on personal bond unless good cause is shown otherwise if the defendant is not charged with and has not been previously convicted of a violent offense." TEX. CODE CRIM. PROC. art. 17.032(b).

7. Familiarize yourself with civil commitments if applicable.
8. Familiarize yourself with “Duties of Attorney.” TEX. HEALTH & SAFETY CODE § 574.004.
9. Explain your client’s absence to the court at meetings or hearings. Determine if you need an independent psychiatric evaluation.

COMPETENCY

Consider an evaluation for incompetency. This may be the best way to begin treatment services for the client. Review article 46B of the Texas Code of Criminal Procedure.

When a doctor has determined that an individual is incompetent, the certificates of medical examination are valid for 30 days. TEX. HEALTH & SAFETY CODE § 574.066(c). HAVE A COMPETENCY HEARING WITHIN 30 DAYS OF THE DAY OF THE **EVALUATION** (not the day of the report). Failure to do so will result in unnecessary delays, incarceration for the client, and displeasure of the judge.

If the client is incompetent, consider alternatives such as outpatient competency restoration (OCR) or civil commitment in return for a dismissal. Under OCR, “the court *shall* order a defendant released on bail under subsection (a-1) to participate in an outpatient treatment program for a period not to exceed 120 days.” TEX. CODE CRIM. PROC. art. 46B.072(b) (emphasis added). Under diversion to civil commitment, a prosecutor may agree to dismiss the case based on the client’s mental health commitment.

Defendants committed on misdemeanor cases can be held for a maximum of two years; misdemeanors shall be dismissed if the defendant is not tried before the second anniversary of the date on which the order of commitment was entered. TEX. CODE CRIM. PROC. art. 46B.010.

INSANITY

Consider an evaluation for insanity. Review article 46C of the Texas Code of Criminal Procedure. If the client was insane at the time of the offense, give timely notice of intent to raise an insanity defense to the State no less than 20 days prior to the trial. TEX. CODE CRIM. PROC. art. 46C.051(b)(2). Advise the client that the court will continue to have jurisdiction over the client.²

² “The jurisdiction of the court over a person [found not guilty by reason of insanity] automatically terminates on the date when the cumulative total period of institutionalization and outpatient or community-based treatment and supervision imposed . . . equals the maximum term of imprisonment provided by law for the offense of which the person was acquitted by reason of insanity.” TEX. CODE CRIM. PROC. art. 46C.269.

SECTION 1

WHAT IS MENTAL ILLNESS AND WHY SHOULD YOU CARE?

WHAT IS MENTAL ILLNESS?

The Texas Mental Health Code, which is part of the Texas Health and Safety Code, defines mental illness as “an illness, disease, or condition, other than epilepsy, senility, alcoholism, or mental deficiency, that:

- (A) substantially impairs a person’s thought, perception of reality, emotional process, or judgment; or
- (B) grossly impairs behavior as demonstrated by recent disturbed behavior.” TEX. HEALTH & SAFETY CODE § 571.003(14).

Many of the pertinent criminal statutes include a cross-reference to this definition.

Mental disorders are quite common. In fact, one in four Americans has some type of mental disorder in any given year.³ About 8% and 15% of all people with mental illness and serious mental illness, respectively, will have a co-occurring substance use disorder,⁴ although the percentage in the criminal justice system is much higher. About 50-60% of the jail and prison population has a significant mental illness (schizophrenia, bipolar disorder, or major depression) at any given time;⁵ this far exceeds the rate for these disorders in the general population. There is a myth that persons with severe mental illness are significantly more violent than other people. Research shows this is not true.⁶ In fact, the vast majority of persons with mental illness in jail are arrested for nonviolent offenses. Often, it is when people with mental illness are undiagnosed and untreated, or when they stop taking their medication, that they get in trouble with the law.

SERIOUS MENTAL ILLNESS

There are a variety of mental illnesses, and their severity ranges from mild to life-threatening. Many serious mental illnesses, such as those listed below, are chronic in nature but can be managed or ameliorated with the proper medication and treatment.

Schizophrenia is a mental disorder that impairs a person’s ability to think, make judgments, respond emotionally, remember, communicate, interpret reality, and/or behave appropriately; the disorder thus grossly interferes with the person’s capacity to meet the ordinary demands of life. Symptoms may include poor reasoning, disconnected and confusing language, hallucinations, delusions, and deterioration of appearance and personal hygiene.

Bipolar disorder or manic-depressive illness is characterized by a person’s moods, alternating between two extremes of depression and mania (exaggerated excitement). The manic phase of bipolar disorder is often accompanied by delusions, irritability, rapid speech, and increased activity.

³ Ronald Kessler et al., *Prevalence, Severity, and Comorbidity of Twelve-month DSM-IV Disorders in the National Comorbidity Survey Replication*, 62 *ARCHIVES OF GEN. PSYCHIATRY* 617-27 (2005).

⁴ Kristen Harris & Mark Edlund, *Use of Mental Health Care and Substance Abuse Treatment Among Adults with Co-occurring Disorders*, 56 *PSYCHIATRIC SERVICES* 954-59 (2005).

⁵ “These estimates [of mental illness in the population] represented 56% of State prisoners, 45% of Federal prisoners, and 64% of jail inmates.” DORIS J. JAMES & LAUREN E. GLAZE, BUREAU OF JUSTICE STATISTICS, *MENTAL HEALTH PROBLEMS OF PRISON AND JAIL INMATES 1* (2006), available at <http://www.bjs.gov/content/pub/pdf/mhppji.pdf>.

⁶ Henry J. Steadman et al., *Violence by People Discharged From Acute Psychiatric Inpatient Facilities and by Others in the Same Neighborhoods*, 55 *ARCHIVES OF GEN. PSYCHIATRY* 393-401 (1998).

Major depression is much more severe than the depression that most of us feel on occasion. People suffering from major depression may completely lose their interest in daily activities; feel unable to go about daily tasks; have difficulty sleeping; be unable to concentrate; have feelings of worthlessness, guilt, and hopelessness; and may have suicidal thoughts.

Other mental disorders or mental illnesses are defined in the glossary at the end of this handbook. While less severe than the disorders mentioned above, many of these disorders are also disabling and can profoundly affect the way a person thinks, behaves, and relates to other people. As an attorney, you can help ensure the fair, efficient, and humane administration of justice by paying special attention to those defendants who have mental illness.

WHY SHOULD YOU CARE IF YOUR CLIENT HAS A MENTAL ILLNESS?

Your client's mental illness may affect various aspects of his or her case, such as:

- the voluntariness of your client's statements. Statements that are the product of mental illness or intellectual and developmental disabilities will not be excluded from evidence in the absence of impermissible coercive official conduct. However, conduct that is not coercive when used with nondisabled persons may impair the voluntariness of the statements of persons who are mentally ill;
- your client's ability to understand the rights explained to him or her, including Miranda rights;
- the reliability of your client's statements;
- your client's memory, ability to make decisions, reasoning, judgment, volition, and comprehension;
- your client's ability to understand cause and consequence or learn from prior mistakes;
- your client's ability to waive rights in a knowing, intelligent, and voluntary manner, including the right to counsel, right to be present, right to trial and appeal, and right to testify; and
- your client's ability to meaningfully participate in trial preparation and at trial.

DEFENDANT'S DECISIONS, ATTORNEY'S DECISIONS

Even if your client has a mental illness and impaired capacity, it is important to remember that the client still retains final decision-making authority over key aspects of the case, namely:

- What plea to enter.
- Whether to waive a jury trial.
- Whether to testify in his or her own behalf.
- Whether to appeal.
- Whether to represent himself or herself.
- The objective and general methods of representation (i.e., counsel is required to consult with the defendant on "important decisions" regarding overarching defense strategy).

Some strategic decisions to be made by the lawyer after full consultation:

- Which witnesses to call.
- Whether and how to conduct cross-examination.
- What trial motions to make.
- All other strategic and tactical decisions.

SECTION **2**

THE FAIR DEFENSE ACT

HOW DOES THE FAIR DEFENSE ACT AFFECT YOU?

The Fair Defense Act, among other things, imposes obligations on attorneys who represent indigent defendants in Texas. When you have been appointed to represent a client, you must make every reasonable effort to:

- contact your client by the end of the first working day after the date on which you were appointed, and
- interview your client as soon as practicable after you have been appointed.

Once you have been appointed, you must represent your client through the final disposition of your client's case, including any appeals, or until you are replaced by other counsel after a finding of good cause has been entered on the record. In many counties, if a defendant wishes to appeal his or her case, you may be replaced by another attorney who has met specific requirements to handle appeals, and your responsibility will end once all post-trial motions have been filed. If you have any questions about when your representation of your client ends, you should contact the county's appointing authority.

HOW DOES THE FAIR DEFENSE ACT HELP MENTALLY ILL DEFENDANTS?

Besides requiring that attorneys contact their clients quickly, the Fair Defense Act mandates that each county in Texas set out objective standards that each attorney in that county must meet before qualifying to represent indigent defendants. Some counties may require that attorneys who wish to represent mentally ill defendants meet specific requirements to do so. Together, these provisions can be particularly critical to those indigent defendants who are mentally ill. As set out earlier, jail can be especially threatening to mentally ill defendants. Thus, the sooner a client is interviewed by specially qualified counsel, the sooner that attorney will know if the client has a mental illness, and the sooner the attorney will be able to develop a strategy for getting the client out of jail and, if necessary, into treatment.

The Fair Defense Act also created the Texas Indigent Defense Commission (TIDC), which is required to develop standards and policies to advance the quality of representation for indigent defendants in Texas. The Fair Defense Act directed each of Texas's counties to develop a program and publish a plan for how they plan to meet Fair Defense Act requirements. The Act recommended that appropriate qualification standards be established for "representation of mentally ill defendants," and these standards have subsequently been integrated into most, if not all, county-level Fair Defense Act plans and programs. The requirements fall into two categories: low and high requirements. The low requirement consists of knowledge of the Texas Mental Health Code and meeting CLE minimums. The high requirement, for counties with Mental Health Courts, generally consists of the following:

1. An attorney applying for mental health court appointments must have served in a county or district attorney's office for at least two years or have practiced criminal defense law on a regular basis for a minimum of two years.
2. An attorney must have the recommendations of at least two judges who believe the applicant is qualified to represent defendants with mental health issues.
3. An attorney must have been lead counsel in at least 3 mental health cases (whether misdemeanor or felony) with one of the following issues presented: competency, sanity, or court-ordered mental health treatment.
4. An attorney must have received 3 hours of CLE in mental health criminal issues or receive training within 3 months of placement on the list.
5. An attorney must be knowledgeable concerning criminal law and the Texas Mental Health Code.

Finally, the Fair Defense Act provides for the reimbursement of reasonable and necessary expenses, including for mental health experts and other experts.

SECTION 3

THE INITIAL INTERVIEW

HOW CAN YOU TELL IF YOUR CLIENT HAS A MENTAL ILLNESS?

Here are some things you should look for when trying to spot a mental illness:

Certain types of offenses. Offenses, such as criminal mischief, criminal trespass, prostitution, failure to identify, and public intoxication, may signal an underlying mental illness. Many defendants with mental illness are also brought in on charges of "assault of a public servant" because they tangle with police while they are psychotic. These offenses are frequently related to the client's poverty, homelessness, substance abuse, or transient lifestyle, but if they are part of your client's offense history or if your client has been arrested several times for the same offense, he or she may have a mental illness.

Behavioral or physiological clues. Your client may exhibit rapid eye blinking, vacant stares, tics or tremors, or unusual facial expressions. The symptoms of a mental illness and the medications your client may be taking may make him or her appear slow, inattentive, or sluggish. Your client may exhibit psychomotor retardation (slow reactions in movements or in answering questions) or clumsiness. Your client may be excessively uncooperative. On the other hand, your client may appear very agitated, tense, or hyper-vigilant.

Circular nature of your client's conversation. While talking with your client, you may note that your client doesn't follow a logical train of thought. In other words, your client may be unable to get from point A to point B.

Use of mental health terms. If your client has been in treatment, he or she may talk about his or her counselor or case-worker, about various medications, or about being treated in a hospital. He or she may use terms such as those listed in the glossary.

Paranoid statements. Your client may make paranoid statements or accusations. He or she may exhibit phobias or irrational fears, such as a fear of leaving the jail cell.

Reality confusion. Your client may experience hallucinations. He or she may hear voices, see things, have illusions, or misperceive a harmless image as threatening. Your client may be disoriented and seem confused about people and surroundings. He or she may have delusions (consistent false beliefs), such as lawyers are out to get him/her, guards are in love with him/her, or his or her food has been poisoned.

Speech and language problems. Your client may exhibit language difficulties, including incoherence, nonsensical speech, or the use of made-up language and non sequiturs. Your client may change the subject mid-sentence, speak tangentially, or persistently repeat himself or herself. Or, he or she may exhibit rapid, racing speech or give monosyllabic or lengthy, empty answers. Your client may be easily distracted or may substitute inappropriate words for other words.

Memory and attention issues. Your client may exhibit a limited attention span, selective inattention on emotionally charged issues, or amnesia. These may also be signs that your client has had a head injury.

Inappropriate emotional tone. Your client may exhibit emotions such as anxiety, suspicion, hostility, irritability, and/or excitement, or he or she may appear downcast and depressed. On the other hand, your client may express little emotion at all or appear to have a flat affect. Your client may exhibit emotional instability. If your client has a bipolar disorder (manic-depression), he or she may talk in a very rapid manner, seem excited, laugh at inappropriate times, make grandiose statements, or act very irritable.

Personal insight and problem-solving difficulties. Your client's self-esteem may seem either too high or too low. He/she may become easily frustrated or deny that he/she has mental problems. It may be difficult for your client to make plans and change plans when necessary. Perhaps most important, your client may also have an impaired ability to learn from his/her mistakes.

Unusual social interactions. Your client may have problems relating to others, including isolation, estrangement, difficulty perceiving social cues, suggestibility, emotional withdrawal, a lack of inhibition, and strained relations with family members and friends.

Medical symptoms and complaints. Finally, you should always be alert for physical symptoms, including hypochondria, self-mutilation, accident-proneness, insomnia, hypersomnia, blurred vision, hearing problems, headaches, dizziness, nausea, and loss of control of bodily functions. Some of these problems can develop as a result of incarceration, but many point to other more serious or long-standing mental health problems.

WHAT DO YOU DO IF YOU SUSPECT YOUR CLIENT HAS A MENTAL ILLNESS?

If you have any indication that your client may be incompetent and/or mentally ill, you should explore further. Many people want to hide their mental illness. In fact, many defendants may go to great lengths to hide any indications that they are mentally ill, especially if they are in a jail setting. They may fear being committed to a mental hospital or being forced to take medication. They may not want to admit that they have not been compliant with their treatment or they just may not want to appear different or dependent in any way for fear of being victimized by others in jail. Just as a person who cannot read will often mask that inability, so too can a person with mental illness learn to hide his or her illness.

Still other clients, particularly if they have never been formally diagnosed or treated, may not understand that they are mentally ill. The stress of the jail environment has been known to bring on symptoms of a person's illness and contribute to his or her deterioration, sometimes to the point of rendering him or her incompetent.

If your client is willing to talk about his or her mental health history and treatment, ask questions such as:

- Have you ever been treated for a mental or emotional issue?
- Have you ever been treated for substance abuse?
- Are you currently receiving treatment? If so, from whom?
- Do you know your diagnosis?
- What types of medication are you taking? Have you taken medications in the past? What were those medications?
- Have you ever been hospitalized for a mental health issue? If so, when and where? Did a court or judge order that you be hospitalized?
- Are there doctors, friends, or family members I can talk to who are familiar with your treatment?

Be familiar with the names of public mental health clinics in your area (such as a local mental health authority or psychiatric hospital), state mental hospitals (e.g., Big Spring, North Texas/Vernon, Terrell, and Rusk), and psychiatric prison units (e.g., Skyview, Montford, and Jester IV). It may be helpful to ask specifically, for example: "Have you been to Vernon or Terrell? Do you go to MHMR (Mental Health/Mental Retardation Center)? Were you ever at Skyview?"

Be delicate, tactful, and resourceful in your questioning when you sense that your client may not be forthcoming with you.

Mental illness still carries a powerful stigma, especially among males and among people of certain cultures. Blunt questions—like "Do you have a mental illness?"—may not work. Here are some questions you might ask your client instead:

- Are you on any medications and, if so, what are they?
- Have you had any previous medical treatment and, if so, what was it?
- Do you have a juvenile record and, if so, for what types of offenses?
- Were you in any special classes in school and, if so, do you know why?
- Do you receive disability or Supplemental Security Income (SSI) benefits?
- Have you ever felt depressed?
- Have you ever been a patient at the Veterans' Administration (VA)?
- Have you ever been hospitalized?
- Have you ever had any dealings with a local mental health authority? (You may want to tailor this question using the name of the local mental health authority for your city or region.)
- Are there doctors, friends, or family members I can talk with about your case?

Remember to speak simply, and be prepared to repeat some of what you are saying. Ask simple, open-ended questions. Use eye contact to keep control of the dialogue and to keep your client focused. Do not impose on your client's "personal space." Tell your client when you do not understand and need more information. Paraphrase your client's responses to let him or her know that you understand. Remember that your client's delusions are real to him or her. Do not minimize or try to explain away hallucinations or delusions. You will likely elicit more information with a response such as, "That's interesting—tell me more," than by arguing the logic of statements that may appear bizarre or unusual to you.

Be patient. If your client has a mental illness, he or she may be irritated or belligerent, or see you as a threat. If your client is out of control, he or she may have a mental disorder. Some of your client's actions, reactions, and mannerisms may be irritating and/or offensive. Do not take this conduct personally; your client's mental illness may be influencing his or her personality. Find out if your client has stopped taking medication. If you can get your client to start taking his or her medication again, it will likely make your experience with him or her more pleasant.

Encourage your client to be honest and forthcoming with you. Tell your client that hiding important medical or mental health information may hurt his or her case and may hinder your ability to represent him or her well.

Do not speak about mental illness in a disparaging or derogatory manner. Do not add to your client's feelings of helplessness, embarrassment, or shame about his or her mental illness. If you believe your client is incompetent, you should still address him or her as if he or she is competent. Many clients who get better after treatment remember how you treated them and what you said to them before treatment. If your client feels that you have treated him or her with respect, you are more likely to forge a trusting relationship with your client, which will help you represent him or her better.

Do not worry about malingering. It is the mental health evaluator's role, not yours, to determine who might be faking mental illness. While it is true that some defendants try to fake mental illness in order to avoid prosecution or to get a reduced sentence, defendants who actually have a mental illness often try to hide their condition.

SECTION 4

HELPFUL HINTS TO OBTAIN INFORMATION

If you strongly suspect that your client may be mentally ill and/or incompetent after the initial interview with your client, it is good practice to explore the issue further.

WHERE DO YOU LOOK FOR MORE MENTAL HEALTH INFORMATION?

Listed below are some steps you can take to gather relevant information if you suspect your client has a mental illness. Of course, it is always good to speak to your client first about the matter and to get him or her to sign a medical records release form.

- **Every jail in Texas is required to perform a very basic mental health screening at jail intake.** Get a copy of the form filled out about your client, also known as the Texas Uniform Health Status Update form (the form is in Appendix D). 37 TEX. ADMIN. CODE § 273.4.⁷ Every jail is required to run a Mental History Check (37 TEX. ADMIN. CODE § 273.5(c)) using the Continuity of Care Query system, which runs the client's name through a database of anyone who has ever received mental health services under a state contract.
- **Call your client's family.** The family is often the best, most current source of information about your client's mental health treatment and history. Family members can also connect you with treatment professionals.
- **Talk informally with jail staff.** Do they report bizarre behavior or complaints from other inmates about your client?
- **Find out where your client is housed in the jail facility.** Many jails have special mental health or observation cells. These may be designated on your client's file or a county database.
- **If a mental health evaluation has been conducted pursuant to the Texas Code of Criminal Procedure art. 16.22, you should receive a copy of the mental health expert's report.** You should know that the prosecutor also receives a copy of this report. The assessment is solely for purposes of assuring the provision of mental health services, but you may be able to use it to help get the charges against your client dismissed, help get your client diverted to a mental health facility, help your client secure release on personal bond, or help obtain a full competency evaluation.
- **If your client is being treated while in jail or is housed in a special cell, serve a Request for Medical Information on jail staff.** Usually jail staff has some information on persons in the jail who exhibit mental illness or take medications.
- **Look at the police report for any indication of mental illness or bizarre behavior** by your client at the time of arrest.
- **If your client is being charged with a probation violation,** ask your client's probation officer if your client has a history of mental illness or is currently on a specialized probation caseload.
- **If your client has been in court before,** investigate whether prior competence proceedings were conducted.
- **Look at information about your client collected by the pretrial release program.** These programs may have collected some information on your client's mental health status in the course of determining his or her eligibility for pretrial bond.

⁷ Form also available at <http://www.tcjs.state.tx.us/docs/UHSUF.pdf>

WHAT RECORDS WOULD BE HELPFUL?

If it appears that your client has or has had significant mental disorders or received treatment and that his or her mental health history will likely play a role in the proceedings, you may want to obtain the following records:

- **Medical records from doctors or clinics.** Texas law allows mental health professionals affiliated with public programs to share information with defense counsel and others involved in assisting “special needs offenders” without first obtaining a release.⁸
- **Prior hospitalization records.** Has your client been hospitalized multiple times? Does he or she have a history of involuntary civil commitments? How long were the hospital stays typically?
- **Family records.** Your client’s family may have records of prior evaluations, prior treatment, prior applications for services, school records, or juvenile records.
- **School records.** Your client may have been enrolled in special education classes or may have been in special programs while in school. Look for the designation of an emotional disturbance on these special education records.
- **Employment records.** Mental illness may have interfered with your client’s ability to hold down long-term, stable employment. Look at your client’s employment history. Has he or she had trouble keeping jobs? Has your client ever been a client of the Texas Rehabilitation Commission or other job training programs?
- **SSI or Social Security Disability Insurance (SSDI) benefit checks from the Social Security office.** This may be your client’s only source of income if he or she has a serious mental illness. You can ask to see applications and paperwork pertaining to these benefit programs.
- **VA records.**
- **Military records.**
- **Child Protective Services records.**

Because many local agencies and departments may not be willing to release records under Texas Health & Safety Code § 614.017(a)(2), it is a good idea to have your client sign a records release form at the time of your first interview if your client is competent and able to do so. Some facilities may accept the letter of appointment, but others will require a signed release. Also, the information obtained under section 614.017(a)(2) may not be used for evidentiary purposes unless obtained by other means, so you will have to eventually secure any records you want to use as evidence with a release. TEX. HEALTH & SAFETY CODE § 614.017(b). An example form is the Attorney General’s release form, included in Appendix E, and available from the Attorney General’s website.⁹ Even better, call the institution from which you are seeking records and request a copy of its records release form. If your client cannot sign a medical records release form because he or she is incompetent or his or her competency is in question, you may be able to

⁸ The Texas Health and Safety Code allows the exchange of information, notwithstanding other confidentiality requirements, between defense attorneys, law enforcement agencies, MHMR facilities, a number of state health and human service agencies, community supervision and corrections departments, pretrial release offices, local jails, municipal or county health departments, hospital districts, and criminal court judges. TEX. HEALTH & SAFETY CODE § 614.017. The information exchange is for the purpose of assuring continuity of care and treatment for the mentally ill offender. The statute does not cover private health or mental health facilities or include substance abuse treatment records, which are protected under federal law.

⁹ Form available at https://www.oag.state.tx.us/AG_Publications/pdfs/hb300_auth_form.pdf.

obtain the needed records by sending to the institution a certified copy of the order appointing you to the case. If none of these methods work, you may be able to obtain the records by getting a subpoena or a court order. See TEX. HEALTH & SAFETY CODE §§ 595.001 *et seq.*, 611.001 *et seq.*

Finally, you may want to consider hiring a mitigation specialist who can gather the information discussed in this section for you. A mitigation specialist can also develop a bio-psycho-social history of your client. Once you have this information, see where it takes you. Retaining a mitigation specialist is also relevant to effective assistance of counsel issues.

Note: Legislation around extending HIPAA privacy protections, passed in 2011, has created additional obligations for attorneys and law firms that handle sensitive health information. Trainings for staff are now required, and there are increased penalties for unauthorized or improper releases of client information. TEX. HEALTH & SAFETY CODE §§ 181.101, .201.

SECTION **5**

PRETRIAL PROCESS AND OPTIONS

CONFIRM THAT AN ACTUAL CASE HAS BEEN FILED AGAINST YOUR CLIENT

Your client's case may be delayed by the fact that formal charges were never filed against your client. While this does not happen often, there are circumstances where "defendants" are placed in jail without any charges actually being filed. In many counties, without direct filing, a person may languish for a long period with no charge having been filed, yet a competency exam is ordered and, on many occasions, the person is sent to the state hospital—to be "restored" with regard to a case that does not yet exist! Please confirm that a case has been filed to avoid delays.

TRY TO GET THE CASE DISMISSED

You should be seeking ways to get your client's case dismissed. What may seem like a minor misdemeanor conviction could come back to haunt your client down the road. For example, a family violence assault conviction can enhance a second family violence assault charge to a third degree felony, and two convictions for prostitution or shoplifting can enhance the third charge of either of these two offenses to a state jail felony. Also, a criminal conviction may make your client ineligible for assisted housing. You can attempt to get a dismissal in various ways, but if you have never represented a person with mental illness before, get help from someone who has before embarking on any of the courses of action set out below.

TALK WITH THE PROSECUTOR

If you have an indication that your client's mental illness may have played a role in the charged offense, you may want to talk to the prosecutor about dismissing your client's case. The prosecutor may be more inclined to share your conviction that your client suffers from a mental illness and that the mental illness affected your client's judgment at the time of the alleged offense if you clearly document your client's mental illness and then provide that documentation to the prosecutor. However, if you are new to practice or otherwise unfamiliar with the prosecutor, you should talk to other attorneys in the community about the prosecutor's sensitivity, or lack of it, regarding mental health issues. If the prosecutor has a reputation for being less than sensitive about mental health issues, you may want to seek out another prosecutor or speak to the prosecutor's supervisor.

TALK WITH THE COMPLAINING WITNESS

The option of an outright dismissal may be more appealing to the prosecutor in a case where there is no alleged victim. If there is an alleged victim and the prosecutor does not seem inclined to dismiss your client's case, you may want to directly contact the alleged victim and, with your client's permission, present evidence of your client's mental illness to the alleged victim. The alleged victim might then go to the prosecutor and ask the prosecutor to drop the charges against your client. This approach, however, can backfire. You may end up only aggravating the alleged victim, so be sure to discuss the pros and cons of this option carefully with your client before you proceed.

TALK WITH THE ARRESTING OFFICER

Finally, you may want to approach the arresting officer to see if he or she would be willing to ask the prosecutor to dismiss the charges, especially if your client is charged with a nonviolent offense or if the alleged offense is against the arresting officer. The officer may be more receptive if you bring him or her evidence of your client's mental illness.

RELEASE ON A PERSONAL BOND

If a quick dismissal is not an option and your client is competent to stand trial, you should speak to your client about whether to seek his or her release on bond. The Texas Code of Criminal Procedure provides for release of your client on a personal bond if your client has a mental illness and has been charged with a nonviolent offense; the court can, and likely will, impose a treatment condition, most likely outpatient treatment. TEX. CODE CRIM. PROC. arts. 16.22 and 17.032. These sections require a mental health examination and treatment, and do not include language protecting the statements made during the examination from being admitted into evidence against your client at trial.¹⁰ You and your client may decide to forego release on bond to avoid this mental health examination or to avoid having to submit to treatment or other conditions of bond. Remember that the written report from the mental health examination will be submitted to you **and the prosecutor** and could be used against your client down the road. You and your client may also decide not to pursue a release on bond if your client is homeless or does not have a safe or stable place to live. If your client is in danger of picking up additional charges while on bond or failing to report to court in violation of his or her bond, it may significantly impair your chances of getting your client's case dismissed. On the other hand, the intent of art. 16.22 is to allow for a prompt screening exam upon indication that the defendant has mental illness for the primary purpose of identifying whether treatment is needed—even if the defendant remains in jail.

If you are further along in the pretrial process and your client has been determined to be incompetent, the Texas Code of Criminal Procedure provides that your client can be released on bail if the court determines that he or she is not a danger to others and can be adequately treated (in order to regain competence) on an outpatient basis. TEX. CODE CRIM. PROC. art. 46B.072.

DIVERSION

If your client was arrested without a warrant, you may want to look at the Texas Health and Safety Code section 573.001 which requires that apprehended persons with mental illness be taken to a mental health facility instead of a jail facility in certain situations. Also, there may be a memorandum of understanding between your local mental health authority and the jail in your community to divert mentally ill offenders from jail into a mental health facility. If section 573.001 applies in your client's case or there is a memorandum of understanding in your county, you should bring this to the attention of jail personnel who have the authority to divert your client to a mental health facility.

INVOLUNTARY COMMITMENT

There may be rare situations in which you want to explore this option with your client if your client meets the commitment criteria. See TEXAS HEALTH & SAFETY CODE § 574.034. For example, you may be able to broker a deal by which the prosecutor agrees to dismiss your client's case conditioned on your client's mental health commitment.

¹⁰ By way of contrast, Texas Code of Criminal Procedure art. 46B.007 provides that a statement made by a defendant during an examination or trial on the defendant's incompetency, the testimony of an expert based on that statement, and evidence obtained as a result of that statement, may not be admitted in evidence against the defendant in any criminal proceeding, other than at a trial on the defendant's incompetency, or any proceeding at which the defendant first introduces into evidence a statement, testimony, or evidence described by that article.

SECTION 6

COMPETENCE EVALUATIONS AND HEARINGS

THE BASICS

The question of competence to stand trial relates to a criminal defendant's mental state at the time of trial—not at the time of the alleged offense. In other words, determinations regarding your client's competence are not determinations on the merits of your client's case, and a determination of incompetence will not excuse the offense against your client.

Your client is "incompetent" to stand trial on criminal charges if he or she does not have (1) sufficient present ability to consult with his or her lawyer with a reasonable degree of rational understanding or (2) a rational, as well as a factual, understanding of the proceedings against him or her. TEX. CODE CRIM. PROC. art. 46B.003(a).

Your client's competency involves more than his or her ability to correctly identify the different actors in the court process (e.g., prosecutor, judge, defense attorney, or bailiff). You may want to consider the following questions in determining whether it is appropriate to request a competence examination for your client:

- Does your client understand his or her legal situation?
- Does your client understand the charges against him or her?
- Does your client understand the legal issues/procedures in his or her case?
- Does your client understand the available legal defenses?
- Does your client understand the dispositions, pleas, and possible penalties?
- Can your client appraise the likely outcomes of his or her case?
- Can your client appraise his or her role and the roles of defense counsel, prosecutor, judge, jury, and witnesses in his or her case?
- Can your client identify and locate witnesses?
- Does your client trust you and communicate relevant information to you, including pertinent facts, events, and states of mind?
- Does your client comprehend instructions and advice?
- Can your client make decisions after receiving advice?
- Is your client able to collaborate with you on developing legal strategy?
- Can your client follow his or her own testimony and the testimony of others for contradictions or errors?
- Can your client testify about relevant information and be cross-examined if necessary?
- Can your client help you challenge prosecution witnesses?
- Can your client tolerate the stress of the trial process?
- Can your client refrain from irrational and unmanageable behavior in court?
- Can your client disclose pertinent facts about the alleged offense?

A defendant is presumed competent to stand trial unless proved incompetent by a preponderance of the evidence. TEX. CODE CRIM. PROC. art. 46B.003(b).

COMPETENCE EXAMINATIONS

WHEN IS IT APPROPRIATE TO FILE A SUGGESTION OF INCOMPETENCE?

Generally, issues relating to your client's competence to stand trial should be resolved before the trial on the merits. However, you can request a competency examination at any point during the proceedings at which you believe your client is not competent to stand trial—even if you are in the middle of trying your client's case on the merits. You should note that the American Bar Association (ABA) has resolved that it is improper to use competence procedures for purposes unrelated to the determination of competence, such as obtaining mitigation information, obtaining favorable plea negotiations, or delaying proceedings. STANDARDS RELATING TO COMPETENCE TO STAND TRIAL § 7-4.2(e) (1989).

Many attorneys find themselves in an ethical bind when their client objects to having the competence issue raised. Some clients facing misdemeanor charges just want to plea to the charges, spend a short time in jail, and then get out. Often getting a psychiatric examination means that the client will spend more time in jail pending the examination, plus a lengthy time at the state hospital if he or she is found incompetent. Be aware, however, that a defendant cannot be committed under the competency statutes for a cumulative period that exceeds the maximum term for the offense charged. There is one exception: For a defendant charged with a misdemeanor and committed to outpatient treatment, the maximum restoration term is up to two years. TEX. CODE CRIM. PROC. art. 46B.0095(a). Also, be aware that the court may transfer the matter to civil commitment proceedings by a probate court after the maximum term. TEX. CODE CRIM. PROC. arts. 46B.0095(b), .010. Additionally, the ABA stresses a lawyer's professional responsibility toward the court and the fair administration of justice as the paramount obligations in such an instance, and expects an attorney to advance the issue even over a client's objection whenever a good faith doubt arises about a defendant's competence to stand trial. STANDARDS RELATING TO COMPETENCE TO STAND TRIAL § 7-4.2(c) (1989).¹¹ Of course, if your client is competent to stand trial, he or she makes the final decision about how to dispose of his or her case regardless of whether you agree with this decision or not.

If you believe your client is incompetent to stand trial, you should file a motion under the provisions of Texas Code of Criminal Procedure art. 46B.004 suggesting that the defendant may be incompetent. The terms "suggest" and "suggestion" were intentionally used by the drafters of Chapter 46B, in contrast to prior case law that required a judge to have a "bona fide" doubt about a defendant's competency before conducting an inquiry into the matter. In 2011, the Legislature reinforced this change when it added art. 46B.004(c-1), which provides:

A suggestion of incompetency is the threshold requirement for an informal inquiry under Subsection (c) and may consist solely of a representation from any credible source that the defendant may be incompetent. A further evidentiary showing is not required to initiate the inquiry, and the court is not required to have a bona fide doubt about the competency of the defendant. Evidence suggesting the need for an informal inquiry may be based on observations made in relation to one or more of the factors described by Article 46B.024 or on any other indication that the defendant is incompetent within the meaning of Article 46B.003.

You should also seek to get your client's case dismissed as discussed in Section 5 of this Handbook, but if the case is not dismissed, you should know that competency examinations and hearings can be conducted even if your client is on bond or otherwise out of jail.

REQUESTING THE COMPETENCY EXAMINATION

File a motion suggesting that the defendant may be incompetent to stand trial, pursuant to the provisions of Texas Code of Criminal Procedure art. 46B.004 if you believe your client is not competent to stand trial, whether your client is in jail or out on bond. Even though defense counsel usually files such a motion, the court itself or the prosecutor may raise the issue of incompetency to stand trial. On suggestion that the defendant may be incompetent to stand trial, the court must

¹¹ Compare, however, the Texas Health and Safety Code requirement with respect to civil commitment that an attorney must follow the instructions of his or her client on the issue of court-ordered treatment, regardless of the attorney's own position on the matter. TEX. HEALTH & SAFETY CODE § 574.004(c). No similar language appears in the Texas Code of Criminal Procedure with regard to whether to pursue an initial competence evaluation, although the Texas Code of Criminal Procedure references the Texas Health and Safety Code regarding the civil commitment of persons already determined to be incompetent.

determine by informal inquiry whether there is some evidence from any source that would support a finding that the defendant may be incompetent. TEX. CODE CRIM. PROC. art. 46B.004(c). If after an informal inquiry, the court determines that evidence exists to support a finding of incompetency, the court must order an examination of the defendant. TEX. CODE CRIM. PROC. arts. 46B.005(a), .021.

Considerations regarding the mental health expert: On a suggestion that the defendant may be incompetent to stand trial, the court may appoint one or more disinterested experts to examine the defendant, and on a determination that evidence exists to support a finding of incompetence to stand trial, the judge must appoint one or more disinterested experts for that purpose. TEX. CODE CRIM. PROC. art. 46B.021. To qualify for appointment, a psychiatrist or psychologist must have the qualifications set forth in Texas Code of Criminal Procedure art. 46B.022. Qualifications have changed substantially in recent years and limit court-appointed experts to psychiatrists or Ph.D. level psychologists with additional training and experience requirements. *But see* TEX. CODE CRIM. PROC. art. 46B.022(c) (allowing the court, when exigent circumstances require it, to appoint a psychiatrist or psychologist who has specialized expertise but who does not otherwise meet the qualifications set out in 46B.022). Moreover, an expert involved in the treatment of the defendant may not be appointed for the purpose of evaluating the defendant's competence to stand trial. TEX. CODE CRIM. PROC. art. 46B.021(c). If the defendant wishes to be examined by an expert of his or her own choice, the court, on timely request, must provide the expert with reasonable opportunity to examine the defendant. TEX. CODE CRIM. PROC. art. 46B.021(f). Judicial decisions in Texas have required the state to provide (or reimburse the expenses for) an independent medical expert for indigent defendants. BRIAN D. SHANNON & DANIEL H. BENSON, TEXAS CRIMINAL PROCEDURE AND THE OFFENDER WITH MENTAL ILLNESS: AN ANALYSIS AND GUIDE 79 (4th ed. 2008) (citing *DeFreece v. State*, 848 S.W.2d 150, 159 (Tex. Crim. App. 1993)).

YOUR RESPONSIBILITIES REGARDING THE EXAMINATION:

- The court may order the parties to provide to the experts information relevant to a determination of the defendant's competency, including copies of the indictment or information, any supporting documents used to establish probable cause in the case, and mental health evaluation and treatment records. TEX. CODE CRIM. PROC. art. 46B.021(d). You may also want to tell the evaluator why you think your client is unable to assist you or participate in his or her defense.
- You should also obtain and submit to the examiner any record or information that the examiner regards as necessary for conducting a thorough evaluation on the matters referred.
- Make sure that the examination is conducted promptly after you have made the suggestion that the defendant may be incompetent to stand trial, so that your client does not languish in jail.

The law protects statements by the defendant made during the competence evaluation, the testimony of an expert based on those statements, and the evidence obtained as a result of the statements from being admitted in the trial on the merits. TEX. CODE CRIM. PROC. art. 46B.007. There are significant restrictions on the use of such statements, testimony, and evidence at trial. However, be aware that these statements, testimony, and/or evidence will be admissible at any proceeding at which your client first introduces them. *Id.*

PREPARING THE CLIENT FOR THE EXAMINATION

You need to prepare your client for the competence examination. Encourage cooperation. Explain the following to your client:

- the purpose and nature of the examination;
- the potential uses of any disclosures made during the examination;
- the conditions under which the prosecutor will have access to reports and other information obtained for the examination and the reports prepared by the evaluator;

- the conditions under which the examiner may be called to testify during sentencing; and
- that your client will be sent to a state hospital for the examination if he or she refuses to cooperate with the court-appointed expert during the examination.

CAN YOU BE PRESENT DURING THE COMPETENCY EXAMINATION?

Counsel should consider whether or not to be present during an examination. Some courts allow an attorney to watch but not to speak. Your presence at the examination enables the evaluating professional to observe the attorney-client relationship and get a better idea about what your client may be asked to do to assist with his or her defense. If the prosecutor initiated the examination, and it is likely that the examiner will be a State's witness at trial, you may be better able to cross-examine the mental health examiner at trial if you are present during, or have viewed or listened to, the examination. However, your presence at the examination may inhibit your client from speaking candidly with the evaluator and may also make the examination vulnerable to a prosecutor's challenge on cross-examination or a prosecutor's claim that your presence influenced the examination. If you are not allowed to be present during the examination, or decide not to attend, you should inquire about videotaping or audiotaping the interview as an alternative.

WHAT TO EXPECT IN COMPETENCY REPORTS

The revised statute lists factors that the expert must consider during his or her examination and in any report based upon the examination, and also sets out the required contents of the expert's report. TEX. CODE CRIM. PROC. arts. 46B.024, .025. Competency evaluations in Texas must address not only competency issues, but also whether a person is mentally ill or has an intellectual or developmental disability. TEX. CODE CRIM. PROC. arts. 46B.025. You can use this information for mitigation or other purposes.

The competency report should contain (1) a determination of competency to stand trial, (2) identification of mental illness, and (3) prospective treatment options. TEX. CODE CRIM. PROC. art. 46B.025(b). You should make sure that the doctor's report or evaluation is complete. If it is not, you should call the examining doctor, cite the law, and ask for a complete report. *See id.* If you believe the revised report is still inadequate or inaccurate, you can ask for a second opinion/examination. You should inquire within the legal and mental health communities about other doctors who may be able to testify at the competence hearing on behalf of your client. Your three means of challenging the results of the report are (1) cross-examining the doctor, (2) putting on your own expert, and (3) building opposition to the doctor's opinion using your client's medical records. In some cases, the examiner may draw conclusions about your client's competency by your client's refusal to cooperate with the examination. Be mindful that the expert cannot base their legal conclusions solely on your client's refusal to communicate during the examination, and you have the right to challenge an examination based on such. TEX. CODE CRIM. PROC. art. 46B.025(a-1).

The competency report should **not** contain information or opinions concerning either your client's mental condition at the time of the alleged crime or any statements made by your client regarding the alleged crime or any other crime. An expert's report may not state the expert's opinion on the defendant's sanity at the time of the alleged offense, if in the opinion of the expert the defendant is incompetent to proceed. TEX. CODE CRIM. PROC. arts. 46B.025(c), 46C.103(b). This means that if the expert feels the defendant is competent, they may state a conclusion about your client's sanity at the time of the offense. Even if the expert determines that your client is competent to proceed, issues concerning insanity or culpability at the time of the offense should be included in a separate report and not in the competence report. TEX. CODE CRIM. PROC. art. 46C.103(a). You should seek to ensure that the competence report does not include any offense-related information or express the opinion of the examiner on any questions requiring a conclusion of law or a moral or social value judgment properly reserved to the trier of fact.

CAN YOUR CLIENT “REGAIN” COMPETENCE?

Whatever the particular diagnosis or disorder, your client can most probably be restored, though not cured, through hospitalization, other treatment, and/or psychotropic medication. The best indicator of whether your client is restorable, and in what time frame you can expect this restoration, is your client’s history of response to treatment. If, however, the examining expert has determined that your client is incompetent but “unlikely to be restored to competency in the foreseeable future,” Article 46B.071(b) requires the court to proceed with civil commitment proceedings under Subchapters E or F of Chapter 46B. In these instances, the criminal court conducts the civil commitment proceedings normally handled by the probate court under Article 46B.102 (mental illness) or Article 46B.103 (mental retardation). This can lead to confusion as the criminal court may be unfamiliar with the standards from the Health and Safety Code, so be aware of your role as an advocate to challenge whether your client meets civil commitment standards.

THE INCOMPETENCY TRIAL

HOW THE RESULTS COULD AFFECT YOUR CLIENT’S CASE

The competence determination, whether made by a judge or jury, may affect how you proceed on the merits of your client’s case. The judge makes the determination if a jury is not requested, but on the request of either party or the motion of the court, a jury must make the determination. TEX. CODE CRIM. PROC. art. 46B.051.

- **If your client is determined to be competent:** Again, if you have documented evidence that your client suffers from a mental illness that may have impaired his or her judgment at the time of the alleged offense, you should explore the dismissal options set out in Section 5.
- **If your client is determined to be incompetent to stand trial:** The court has the options set forth in Texas Code of Criminal Procedure art. 46B.071 and can commit the defendant to a facility under Texas Code of Criminal Procedure art. 46B.073 or release the defendant on bail under Texas Code of Criminal Procedure art. 46B.072, depending upon the circumstances. If the court commits your client, commitment can be for a period of only 120 days for a felony and 60 days for a misdemeanor, with one possible 60-day extension. TEX. CODE CRIM. PROC. art. 46B.079(d), .080. If your client’s length of stay for inpatient and outpatient treatment exceeds the maximum term for the underlying alleged offense, the charges must be dismissed for misdemeanors and may be dismissed for felonies, and they must either be released or transferred to the civil commitment proceedings for further commitment. TEX. CODE CRIM. PROC. art. 46B.0095. This represents a substantial change from prior law that allowed up to an 18-month commitment. When your client is returned to the court from the mental health facility, the court must make a determination about your client’s competence to stand trial. TEX. CODE CRIM. PROC. art. 46B.084. The court may make this determination based on the head of the facility’s report filed under Texas Code of Criminal Procedure art. 46B.079(c), and other medical or personal history information relating to the defendant. Your client or any other party can object in writing or in open court to the findings of the report by the head of the facility. TEX. CODE CRIM. PROC. art. 46B.084. Your client must make his or her objection no later than the fifteenth day after the date on which the head of the facility’s report was served on your client. *Id.* Note that the hearing under art. 46B.084 can be conducted electronically using two-way interactive video transmissions. This would likely occur when the head of the facility believes that the defendant remains incompetent and needs further civil commitment.

If it is determined that your client is incompetent pursuant to Texas Code of Criminal Procedure art. 46B.084, you should explore appropriate dismissal and release options (such as having the court set bail). Dismissal or release are usually conditioned on attending an outpatient treatment program or outpatient competency restoration program (OCR). In 2007, revisions were made to 46B that require a court to order defendants incompetent to stand trial into OCR if charged with a misdemeanor, not a danger to others, and can safely be treated in an available outpatient setting; the court has discretion to order OCR for felony defendants who meet the aforementioned conditions. You should try to secure a trial setting well in

advance of your client returning from the mental health facility. If, after regaining competence, your client decides to go to trial, you should be ready to try the case quickly so that your client does not deteriorate and become incompetent again before you get to trial. You should also take steps to assure that, once your client has returned to the jail from the treatment facility, any medications that were begun or prescribed at the hospital also are made available at the jail. The head of the facility providing competency restoration must document the medications and dosages that were prescribed in their report to the court. Article 46B.079(c) requires that the defense attorney and prosecutor be provided with copies of the list of types and dosages of medications prescribed for the defendant while the defendant was receiving competency restoration treatment. Frequently, without continued medication, a defendant with a serious mental illness will deteriorate, perhaps to the point of no longer being competent.

If your client is found incompetent, he or she may receive court-ordered compelled medication treatment. In *Sell v. United States*, 123 S.Ct. 2174 (2003), the United States Supreme Court held that the Government may administer anti-psychotic drugs to a criminal defendant involuntarily solely to render him competent to stand trial, at least in those cases meeting the criteria set out by the Court. Under *Sell* and subsequent legislation in Texas, before petitioning the criminal court to compel medication, the prosecutor must first petition the civil probate court for a compelled medication order. The grounds for a civil compelled medication order are either your client would be eligible for compelled medication based on (1) a lack of capacity to make a decision on administration of medication and that medication being in the patient's best interest or (2) dangerousness within the competency restoration facility, program, or jail while awaiting transfer to a competency restoration facility. TEX. HEALTH & SAFETY CODE § 574.106(a-1).

If your client does not meet civil compelled medication criteria, the prosecutor may petition the criminal court to compel medication for your client if three conditions are met: First, the client must be in or awaiting transfer to a competency restoration facility or program. TEX. CODE CRIM. PROC. art. 46B.086(a)(2). Second, the client must be subject to a continuity of care plan developed by the competency restoration facility or program that requires the client to take psychoactive medications. TEX. CODE CRIM. PROC. art. 46B.086(a)(3). Third, the court must find by clear and convincing evidence that the circumstances meet the *Sell* factors as interpreted by the Texas Legislature: (a) the medication is medically appropriate, in the best medical interests of the defendant, and the medical benefit outweighs the present side effects; (b) the state has a clear and compelling interest in the defendant obtaining and maintaining competency, taking into account civil confinement for the mental condition as an alternative; (c) no less invasive means of obtaining and maintaining the defendant's competency exists; and (d) the medication will not prejudice the defendant's rights or defensive theories at trial. TEX. CODE CRIM. PROC. art. 46B.086(e). For a flowchart of art. 46B.086 and § 574.106 as they pertain to medication hearings for persons found incompetent to stand trial, see Appendix F, Compelled Medication Process For Those Incompetent to Stand Trial, prepared by Disability Rights Texas.

- **If the head of the facility to which your client has been committed determines and reports to the court that your client is not likely to attain competency in the foreseeable future**, the court must then determine whether your client is competent to stand trial. TEX. CODE CRIM. PROC. art. 46B.084. This can happen before the end of the competency restoration period. If the court determines that your client is not competent to stand trial, and all charges are not dismissed, then the court must proceed under the provisions of Texas Code of Criminal Procedure arts. 46B.101 through 46B.117 (Subchapter B), to determine whether your client is a person with mental illness or a person with an intellectual or developmental disability who should be civilly committed to a mental health facility or a residential care facility. If the court determines that your client is not competent to stand trial, but all charges have been dismissed, then the court must proceed under the provisions of Texas Code of Criminal Procedure art. 46B.151 to determine whether there is evidence to support a finding that your client is a person with mental illness or a person with an intellectual or developmental disability, and if there is such evidence, the court must enter an order transferring your client to the appropriate court for civil commitment proceedings. TEX. CODE CRIM. PROC. art. 46B.151(b). If the court does not detain your client or place your client in the care of a responsible person based upon such a determination, the court must release him or her. TEX. CODE CRIM. PROC. art. 46B.151(d). You should know, however, that just because your client is mentally ill does not mean he or she will necessarily meet the requirements for civil commitment.

Many criminal court judges may be unaware that dismissed cases are handled differently from cases that have not been dismissed. You may be able to use this distinction to your client's advantage, depending on the court you are in and the seriousness of the alleged offense. For example, a judge who handles misdemeanors may have never conducted a civil commitment proceeding—and may not want to start now. If you can impress upon the judge that a dismissal of your client's case will transfer the responsibility of the civil commitment proceeding to another court, the judge might urge the prosecutor to dismiss the case.

To reiterate, you should be aware that Texas Code of Criminal Procedure art. 46B.010 requires the court, on the motion of the prosecutor, to dismiss the charges against your client if your client is charged with a Class A or B misdemeanor, is committed, and is not tried before the expiration of the maximum period of commitment. The maximum period of confinement is the maximum term for the underlying offense, or two years if the defendant is charged with a misdemeanor and was committed to an outpatient treatment program. TEX. CODE CRIM. PROC. art. 46B.0095.

If your client is going to attend the incompetency trial, you should encourage him or her to behave appropriately in court.

SECTION 7

MENTAL IMPAIRMENT AS A DEFENSE

THE SUBSTANTIVE LAW OF MENTAL IMPAIRMENT DEFENSES

A criminal defendant's mental impairment at the time of the acts constituting a crime may provide a defense to the criminal charges in two ways.

SHOWING THE DEFENDANT LACKED CULPABLE MENTAL STATE

The Court of Criminal Appeals made clear in 2005 that a defendant may rely on evidence of mental impairment as negating the State's proof that the defendant acted with the culpable mental state **required by the charged offense**. *Jackson v. State*, 160 S.W.3d 568 (Tex. Crim. App. 2005). But the evidence must show the lack of this culpable mental state with some specificity, undermining the State's claim of proper mens rea. A defendant is not entitled to the diminished capacity defense, arguing that merely because he or she was impaired, the required culpable mental state was lacking.

Jackson does not indicate that expert testimony regarding impairment is absolutely necessary. However, it is hard to believe that a serious effort could be made to prove impairment without expert testimony explaining why and how the defendant's impairment suggests the defendant lacked the required culpable mental state.

Since the burden of proving the culpable mental state is on the State, a defendant's evidence need only—at least in theory—raise a reasonable doubt as to the sufficiency of the State's proof.

If the defense evidence suggests that the defendant, despite the impairment, did have the culpable mental state required for a lesser included offense of the charged crime, the jury may be instructed on that lesser included offense at the guilt phase of the trial or assess a lower punishment at the sentencing phase. The jury may thus use the evidence of impairment to reduce but not eliminate the seriousness of the defendant's criminal responsibility.

Since the holding in *Jackson*, subsequent cases have reaffirmed the preclusion on using evidence for a "diminished capacity" defense, as there is no diminished capacity defense in Texas. An example of such a defense would be presenting evidence of the defendant's impairments that does not directly negate the defendant's mental state at the time of the offense, but rather suggests a general level of impairment. Also, trial court judges have frequently used the Rule of Evidence 403 to bar the introduction of evidence during the guilt/innocence phase of the trial if the judge concludes that it would create unfair prejudice, confusion of the issues, or mislead the jury. The last two concerns have come up in the context of evidence raising a "diminished capacity" defense rather than challenging mens rea.

AFFIRMATIVE DEFENSE OF INSANITY

Evidence of mental impairment has traditionally been used defensively to establish the defense of insanity. Under the Penal Code, this is an affirmative defense. TEX. PENAL CODE § 8.01. This means the defendant must prove he or she was insane, although only by a preponderance of the evidence.

To prevail on insanity, the defendant must persuade the jury that as a result of severe mental disease or defect, the defendant did not know the conduct constituting the crime was wrong. TEX. PENAL CODE § 8.01(a). This is a purely cognitive standard, so evidence of the defendant's ability to control his or her conduct is irrelevant.

Two major terms in the insanity defense are not defined: "know" and "wrong." The Court of Criminal Appeals has held that these terms are generally understood and need not be defined for juries. *Resendiz v. State*, 112 S.W.3d 541 (Tex. Crim. App. 2003). In fact,

defining either term might well be a prohibited comment on the weight of the evidence. In any case, trial judges never include definitions of the terms in jury charges.

Usually an accused's impairment will not have prevented the accused from realizing that authorities would regard the conduct constituting the crime as legally impermissible. Thus, in the usual case, the accused knew the conduct was legally wrong.

In these cases, the defense task is to persuade the jury, first, that "wrong" as used in the legal standard means legally or morally wrong. Then the defense must convince the jury that proper application of the standard so defined requires the conclusion that the accused's impairment caused him to believe the conduct was morally acceptable in some sense and thus the accused did not know it was *morally* wrong.

Texas statute bars the judge or parties from conveying to the jury the consequences of an insanity acquittal, which complicates the task of persuading the jury to objectively consider a claim of insanity. TEX. CODE CRIM. PROC. art. 46C.154.¹² Many lawyers believe that jurors come to the courtroom with a misperception that such a verdict means the defendant is immediately a free person. Often the jurors will be convinced that the defendant, responsible or not, is a real danger to society. Their understandable concern that the defendant not be free to return to the community quite likely makes them resistant to even a well-based claim of insanity.

PROCEDURAL CONSIDERATIONS

NOTICE AND EXAMINATION OF THE DEFENDANT

A defendant must give pretrial notice of the defense's intention to introduce evidence of insanity at trial. TEX. CODE CRIM. PROC. art. 46C.051.

If notice is given, the trial court may order the defendant examined by court-appointed experts. TEX. CODE CRIM. PROC. art. 46C.101. These experts report to the court, but copies of the reports are to be provided to both the prosecutor and defense counsel. Further, these experts may be called at trial by either side. TEX. CODE CRIM. PROC. art. 46C.105.

The Code of Criminal Procedure contains no prohibition against the prosecution's use of any statements made by the defendant during these examinations. Thus the State may be able to use any admissions the defendant makes to establish guilt of the conduct as well as the defendant's sanity. Obviously a defendant who is examined should be aware of this. The Code does not require that the court-appointed experts advise the defendant of this.

There is no explicit statutory provision permitting a defendant to be examined by an expert employed by the prosecution either with or without a court order, and there is no prohibition against such examinations.

These requirements of notice and submission to examination by court-appointed experts may not apply to a *Jackson*-type defense relying upon expert testimony to persuade the judge or jury that the defendant lacked the required culpable mental state. This remains an open question, however.

THE DEFENSE'S RIGHT TO EXPERT ADVICE

If a defendant may have been non-responsible by reason of mental impairment, defense counsel is often better off seeking the evaluation and advice of an expert whose allegiance is to the defense. Under *Ake v. Oklahoma*, 470 U.S. 68 (1985), due process requires under some circumstances that defense counsel have access to such assistance. A defendant is entitled to such assistance upon the making of a preliminary showing that the defendant's mental condition is "likely to be a significant factor at trial."

An indigent defendant is entitled to make a motion for such an expert, and an opportunity to make the preliminary showing, *ex parte*.

¹² Nevertheless, you may want to consider tendering a requested instruction that would accurately inform the jury about what would happen to your client if the jury returned a verdict of not guilty by reason of insanity.

Williams v. State, 958 S.W.2d 186 (Tex. Crim. App. 1997). The motion should seek the court's advance authorization to employ an expert to examine the defendant and advise defense counsel on any defense suggested by the defendant's mental condition. Under TEX. CODE CRIM. PROC. art. 26.05(d), counsel is to be reimbursed for the expenses of employing such an expert.

Unlike a court-appointed expert, the right to have a mental health professional employed under the *Ake* procedure is part of the defendant's right to counsel. Unless the expert testifies at trial, the State is not entitled to the expert's report or even access to the expert.

CONSEQUENCES OF AN INSANITY ACQUITTAL

The procedure for processing a criminal defendant found not guilty by reason of insanity is covered by subchapters D, E, and F of Chapter 46C of the Code of Criminal Procedure.

Upon acquittal, the court is to make a finding whether the charged conduct indicates the defendant is dangerous to others. Specifically, TEX. CODE CRIM. PROC. art. 46C.157 directs the court to determine whether the offense of which the person was acquitted involved conduct that:

- (1) caused serious bodily injury to another person;
- (2) placed another person in imminent danger of serious bodily injury; or
- (3) consisted of a threat of serious bodily injury to another person through the use of a deadly weapon.

If the court determines that the offense did not involve dangerous conduct, it must address whether there is evidence indicating the person is subject to civil commitment proceedings. If not, the person is to be released. If so, the person is to be transferred to the appropriate court for such civil proceedings. TEX. CODE CRIM. PROC. art. 46C.201.

If the court determines that the offense did involve dangerous conduct, the person must be committed for a period of not more than 30 days for evaluation. TEX. CODE CRIM. PROC. art. 46C.251(a). After receiving a report containing the evaluation, the court must determine whether the person is still seriously impaired and, if so, whether the person is likely to cause serious harm to another. TEX. CODE CRIM. PROC. art. 46C.253(b). If the person is determined still impaired and dangerous, he or she must be ordered to receive either inpatient care or outpatient treatment and supervision. Inpatient treatment may be ordered only if the State proves by clear and convincing evidence that such care is necessary to protect the safety of others. TEX. CODE CRIM. PROC. art. 46C.256.

If inpatient treatment is ordered, the person must be sent to a maximum security unit to be assessed for "manifest dangerousness." If they are determined to be manifestly dangerous, they stay at the unit. If not, the person must be transferred to a non-secure facility. TEX. CODE CRIM. PROC. art. 46C.260.

A dangerous acquitted person ordered to receive outpatient treatment and supervision may be ordered to take medication. TEX. CODE CRIM. PROC. art. 46C.263(c). The person's outpatient status may be revoked for failure to take medication and they may be returned to inpatient treatment if there is clear and convincing proof that either:

- (1) the acquitted person failed to comply with the [treatment] regimen in a manner or under circumstances indicating the person will become likely to cause serious harm to another if the person is provided continued outpatient or community-based treatment and supervision; or
- (2) the acquitted person has become likely to cause serious harm to another if provided continued outpatient or community-based treatment and supervision. TEX. CODE CRIM. PROC. art. 46C.266(b)(1).

It should be noted that courts routinely desire to utilize incarceration as a remedy for failure to conform to the court's conditions, including medication compliance, instead of the statutory option of modification of an outpatient commitment back to inpatient.

An acquitted person found dangerous must be completely discharged at least upon the expiration of a total period of time (involving either inpatient or outpatient care) equal to the maximum sentence provided for the offense of which the person was acquitted. TEX. CODE CRIM. PROC. art. 46C.269.

The revised provisions also make clear that an acquitted person stabilized on medication, who is not dangerous while so stabilized, may be placed on outpatient status, unless that person is likely to fail to comply with the treatment program while receiving treatment on an outpatient basis. TEX. CODE CRIM. PROC. art. 46C.254.

None of these procedures applies to a defendant acquitted on the basis of a *Jackson*-type defense. The verdict is simply a not guilty one, which does not trigger the provisions of Chapter 46C.

JURY TRIALS AND AGREED ACQUITTALS

Despite some conventional wisdom to the contrary, neither a jury trial nor a trial of any sort is necessary to a determination that a criminal defendant is not guilty of a charged offense by reason of insanity. This result can be reached by agreement of the parties. TEX. CODE CRIM. PROC. art. 46C.153(b).

If the parties agree and the judge consents, the judge may enter an order dismissing the charging instrument on the ground that the defendant was insane. This order of dismissal has the same effect as a judgment reflecting that the defendant was determined insane after a jury or bench trial. TEX. CODE CRIM. PROC. art. 46C.153(b).

Upon entry of such an order of dismissal, the court is to proceed as if the defendant was found not guilty by reason of insanity in a contested trial. It must determine whether the offense involved dangerous conduct and then proceed with evaluation and possible compelled treatment, transfer to a civil court, or release of the person.

If the parties and the judge cannot agree on a dismissal and the prosecution wishes to contest the defendant's claim of insanity, a jury trial is not necessary. A jury trial can be waived and, with the consent of the judge, the parties may agree to have the judge resolve the question of insanity "on the basis of introduced or stipulated competent evidence, or both." If the judge determines the defense has established insanity, the judge can enter a finding of not guilty by reason of insanity, which will have the same effect as a jury verdict. TEX. CODE CRIM. PROC. art. 46C.152.

TACTICAL CONSIDERATIONS

A contested insanity defense is clearly a long shot. A jury—or judge—is quite unlikely to buy the defense, particularly if the prosecution can produce at least one expert who assures the jury that, despite the impairment, the defendant knew the conduct was "wrong."

Even worse, the defense may backfire. The evidence that supports a claim of insanity almost always also suggests the accused is a serious danger to others. A jury—or judge—that has heard this evidence and rejected the defense may be moved by this same evidence to be hard on the defendant at sentencing. This is a particular concern if the defense elects jury sentencing.

The defense is clearly hampered by its inability to explain to the jury the procedural hurdles an acquitted defendant faces before that defendant can return to the community.

A defense lawyer with a client who may want to rely upon mental impairment at trial should begin preparation early. If the defendant has a serious mental illness and acted and appeared bizarre at the time of the crime, those symptoms are likely to be effectively reduced by pretrial treatment. Yet many lawyers believe that a judge or jury will be receptive to a mental impairment defense only if the defense can effectively demonstrate what the defendant was like at the time of the charged conduct.

For this reason, defense counsel should have a mental health professional interview the defendant in one or more recorded sessions as soon after the offense as possible. Ideally, such interviews should begin within a day or two of the offense. Even if the case never reaches trial, defense counsel can provide the recordings to experts later appointed by the court or employed by the prosecution.

If the case does go to trial, a major problem for defense counsel is how to focus the defense presentation. One way is to emphasize the legal standard and how the defendant's symptoms caused the defendant not to know the conduct was wrong. Another is to stress

the certainty and severity of the impairment in more general terms, and assume that if the jury is persuaded it should acquit, the jury will find the necessary lack of knowledge that the conduct is wrong. The best approach, of course, is probably to combine the two approaches, seeking first to establish the certainty and severity of the impairment and then to carefully demonstrate specifically how this caused the defendant to meet the legal standard.

SECTION 8

USE OF EXPERT MENTAL HEALTH WITNESSES, MITIGATION, AND SENTENCING STRATEGIES

EXPERT MENTAL HEALTH WITNESSES

HOW THEY CAN HELP YOU

Information obtained from mental health experts can help you make informed decisions about:

- the manner in which you relate to your client;
- your client's competence to proceed;
- your client's mental state at the time of the offense;
- plea negotiations;
- jury selection;
- whether or not your client should testify;
- medical treatment or other services for your client while the case is pending;
- what types of assessments or evaluations are needed; and
- the selection of witnesses for the trial, including the penalty phase.

HOW CAN YOU GET THEM?

The incremental approach set out below may not always be practical. Some judges may determine that a misdemeanor case does not warrant the use of an expert witness or that one expert is all you get. This may even be true in some felony cases. Consult with attorneys in your community about how to get experts appointed in your case. There may be some standard form motions that you can use. Also, remember that the Fair Defense Act provides for the reimbursement of reasonable and necessary expenses, including mental health experts. Be sure to make a record if you cannot get the experts or resources you need.

THE INCREMENTAL APPROACH: START WITH A MITIGATION SPECIALIST

When deciding whom to obtain as your mental health expert(s), you may want to consider first consulting a mitigation specialist, who will often be a licensed social worker. The mitigation specialist will:

- conduct a thorough bio-psycho-social history investigation;
- interview your client;
- conduct collateral interviews;
- gather your client's medical records; and
- determine what cultural, environmental, and genetic circumstances might have factored into your client's case.

Mitigation specialists are superior in many cases to using traditional law enforcement-type investigators in developing mitigating evidence because they have training in the human sciences and an appreciation for the variety of influences that may have affected your client's development and behavior. At any rate, the person conducting the investigation should have training, knowledge, and skill to detect the presence of factors such as:

- mental disorders;
- neurological impairments;
- cognitive disabilities;
- physical, sexual, or psychological abuse;
- substance abuse; and
- other influences on the development of your client's personality and behavior.

Mitigation investigations should be thorough and extensive, especially in capital cases where the whole of the defendant's life needs to be judged in order to determine whether to spare her or him from execution. Moreover, the U.S. Supreme Court has held that failure to investigate such matters in a capital case can constitute ineffective assistance of counsel. See *Wiggins v. Smith*, 123 S.Ct. 2527 (2003). On the other hand, if your client is charged with a misdemeanor, it may be enough simply to use the social worker mitigation expert, or another qualified investigator, as your only expert in the case.

CONSIDER USING A CONSULTING PSYCHOLOGIST

The mitigation expert may then confer with a consulting psychologist, who will review the records and be able to determine what kinds of expert witnesses you may need and what role you want them to play. In some cases, you need a professional with specialized expertise in testing intellectual functioning. Other cases may require a specialist in personality testing or you may want someone trained in the area of sexual trauma to interview your client. The consulting psychologist will only refer specific aspects of your client's case to the testifying experts, who will interview your client in preparation for courtroom testimony.

FOCUS ON YOUR TESTIFYING EXPERTS

You need to pay attention to the testifying expert's qualifications and select someone who will be the most credible and persuasive to the court and jury. It is important for testifying experts to be forensically trained since they will have a better understanding of the legal questions that need to be answered. You should thoroughly investigate the expert's background and prior testimony. It is good to have someone who has testified before and knows how to handle cross-examination. If your client's primary language is not English, you may want to consider hiring an expert who is fluent in your client's primary language. Testifying expert witnesses fall into several categories, and you should pick one who can best meet your needs:

- For testimony related to diagnosis, treatment, and medication for mental disorders and medical issues, you should obtain a psychiatrist, preferably one with a forensic specialization, as your testifying expert witness.
- For testimony related to personality or behavioral disorders, intellectual or cognitive functioning, or administering and interpreting tests, you should obtain a psychologist as your testifying expert witness.
- If your client has a brain injury or has problems with memory, language, or orientation functions, you may want to obtain a neuropsychiatrist or a neuropsychologist.

You may also want to use a pharmacologist or a specialist in addiction medicine or in sexual trauma, if appropriate.

Local mental health professionals may not have the expertise you need. Also, some experts may feel beholden to local authorities for future income. If any circumstances arise that cause you to question the objectivity of the local health professional in question, you should seek expert assistance elsewhere. Many practitioners consider this incremental approach to developing mental health evidence superior to the “complete psychological evaluation” that attorneys often request, particularly in capital cases. This suggested approach may be more cost efficient, more likely to produce information that will advance your theory of the case, and less likely to generate information that will be of no use or, worse, will harm your theory and your client. Ideally, the same professional should not fill more than one role (evaluator, consultant, or treatment provider). STANDARDS RELATING TO GENERAL OBLIGATIONS TO DEFENDANTS WITH MENTAL ILLNESS § 7-1.1 (1989).

MITIGATION

WHY IS MITIGATION IMPORTANT?

Mitigation is not a defense to prosecution. It is not an excuse for committing the crime. It is not a reason the client should “get away with it.” Instead, it is evidence of a disability or condition that invites compassion. Mitigation is the explanation of what influences converged in the years, days, hours, minutes, and seconds leading up to the crime, how information was processed by a person with a mental disability, and the behavior that resulted.

Human beings can react punitively toward a person whom they regard as defective, foreign, deviant, or fundamentally different from themselves. A client’s bizarre behavior or symptoms may be misunderstood by jurors or engender such fear that this behavior becomes an excuse to punish the defendant rather than a basis for mercy. Good mental health experts can provide testimony at the punishment phase to help the jury understand who your client is, how he or she experiences the world, and why your client behaves as he or she does. They help you humanize your client so that the judge and jury see him or her as a person who deserves empathy and compassion. Many lives are spared in capital sentencing proceedings when jurors come to understand empathetically the disabilities, brain damage, and tormented psyche that may have led to a client’s behavior. When presenting mitigation evidence, you must show the relationship between the disability and the conduct. It is not the “What?” It is the “So what?” If you cannot answer the “So what” question that each juror will be asking, the evidence of disability will look like an excuse, not an explanation.

SENTENCING STRATEGIES

When thinking about sentencing with your mentally ill client, there are a number of things you should consider and weigh.

MENTAL HEALTH INFORMATION AS MITIGATION CAN SOMETIMES HURT YOU.

You need to consider carefully the decision to raise your client’s mental illness to the jury. Some jurors do not believe in mental illness. Some jurors will not want your client to be out in the community on probation. Your client’s mental illness may become fair game for argument; the State may try to use it against your client. The prosecutor might say, “What’s to keep this person from going off his medications again?” Or the prosecutor might suggest, “We have to keep mentally ill people locked up for our own safety.” On the other hand, you must remember that failing to raise the issue of your client’s mental illness may result in a probated sentence that your client cannot comply with or in a period of incarceration that will further damage your client’s mental health.

IF YOU DECIDE TO RAISE YOUR CLIENT’S MENTAL ILLNESS AT THE PUNISHMENT PHASE, BE SURE YOU HAVE SUFFICIENT EVIDENCE AND EXPERT HELP.

You need to be able to say more than that your client is depressed. You need to talk about the extent of the depression. Was your client depressed for a short period or was it more serious? Unless it is a very serious case that can be substantiated, jurors may think, “We’ve all been depressed” or “Everyone’s depressed while they’re in jail.” Remember, the scope of the jury’s inquiry at the punishment phase is much broader than at the guilt/innocence phase. There are different types of mental health experts, diagnoses, and resources that may be helpful. Simply interviewing your client or submitting him or her for a single mental health exam will almost always result in an incomplete picture.

YOU MAY BE BETTER OFF ADVISING YOUR CLIENT TO WAIVE A JURY AND TAKE THE MENTAL HEALTH EVIDENCE DIRECTLY BEFORE THE JUDGE.

The decision to go to the jury or the judge for sentencing depends on several things, including the charges involved, the judge, and how much the prosecutor is willing to work with you. If your client decides to go to the judge for sentencing and you are seeking probation, you should have a plan for the judge to consider—a stable place for your client to live, a doctor to go to, and a program to provide supervision to help your client stay out of trouble. Be an advocate for your client. Bring in witnesses who know your client, such as his or her psychiatrist, his or her caseworker, and family members. If your client is on probation and the State has filed a motion to revoke or a motion to adjudicate guilt, you should seek the above-mentioned sources to keep the judge from revoking your client's probation or entering a conviction on the record against your client and sending him or her to jail. You can also have the probation officer handling your client's case testify about whether your client is on a specialized caseload.

MAKE SURE YOUR CLIENT RECEIVES AN ACCURATE AND COMPLETE MENTAL HEALTH EVALUATION.

If you are going to bring your client's mental illness before the judge or jury for sentencing purposes, make sure that the experts you use do more than conduct a mental status examination and offer a diagnosis. You should work with the expert to ensure that he or she conducts a wider-ranging inquiry into your client's mental health history and its implications. For example, your client may have suffered a head injury at an early age, causing brain damage. Or, there may be a familial history of mental illness or a generational pattern of violence and abuse in the home. It is important to interview outside sources such as family members, former teachers, physicians, etc., as well as to request all available records. A comprehensive mental health examination should include:

- a thorough physical and neurological examination;
- a complete psychiatric and mental status examination;
- diagnostic studies, including personality assessment;
- neuropsychological testing;
- appropriate brain scans; and
- a blood test or other genetic studies.

In capital defense litigation, it is especially important to make sure your client has thorough and comprehensive mental examinations that evaluate each area of concern as indicated by the client's bio-psycho-social history.

MANY MENTALLY ILL OFFENDERS HAVE CO-OCCURRING SUBSTANCE ABUSE PROBLEMS.

Many persons with mental illness have addictions to drugs and/or alcohol; others "self-medicate" the symptoms of their mental illness with drugs or alcohol. Under either scenario, it is likely that this type of client will have problems staying clean and/or being successful on probation. Both substance abuse and mental illness are chronic, relapsing illnesses that need treatment. If your client has a substance abuse problem and also a serious mental illness, you should look into the availability of dual diagnosis treatment programs in your community. The Substance Abuse Felony Punishment (SAFP) facilities in Texas treat persons with drug and/or alcohol addictions, but generally have long waits to get in. Some clients would rather accept a plea bargain agreement for jail time than wait to get into substance abuse or dual diagnosis treatment. Your client makes the ultimate decision about whether to get treatment, but you should talk candidly with your client about it. Try saying something like, "Look, you have this problem and you're probably not going to make it on probation. You're going to end up in the penitentiary—but we can get you some treatment to help you avoid that." Talk to your client about doing what is best for him or her over the long term rather than the short term.

YOUR CLIENT'S MENTAL ILLNESS SHOULD BE FACTORED INTO DECISIONS ABOUT PROBATION.

Your client may need special attention if he or she is seeking probation: Remember that your client may not be able to hold down full-time employment, pay probation fees, keep track of appointments, navigate public transportation, perform community service, or complete schooling the way that other clients can. Your client may require special arrangements and

extra help if these tasks are part of your client's sentence. If your client is taking probation, you should work to assure that your client gets probation with treatment or gets conditions placed on his or her probation that will help him or her successfully complete it. If your client is facing revocation of his or her probation, you should educate the court about your client's mental illness and the treatment options that could be made part of the conditions of his or her probation.

The judge's ability to condition probation on treatment: The Texas Code of Criminal Procedure specifically authorizes judges to require certain offenders suffering from mental illness to submit to outpatient or inpatient mental health treatment as a condition of community supervision stemming from probated or suspended sentences. TEX. CODE CRIM. PROC. art. 42.12 § 11(d). In general, before a court may impose a mental health treatment condition on your client's community supervision, a mental health expert must have examined your client and the court must find that either a) your client's mental illness is chronic or b) his or her ability to function independently will continue to deteriorate without proper treatment. *Id.* The statute also requires the court to take steps to assure that appropriate outpatient or inpatient mental health services are available either through the local mental health authority or another provider.¹³

The judge can amend the conditions of probation: For example, if the judge mandates that a person be treated in an inpatient setting, but his or her condition improves greatly, the court can then modify the order to authorize outpatient treatment. Judges have a great deal of flexibility to tailor appropriate conditions of treatment for offenders suffering from mental illness. Although mental health treatment may include medication, attorneys and judges are generally not in the best position to make judgments about specific medication options. However, you should advocate for the best available treatment for your client.¹⁴

Specialized probation caseloads: You may want to ask for your client to be placed on a specialized probation caseload. These are special units set up for adults with serious mental illnesses. The officers who work in these special units usually have received extra training about mental illness and monitor a smaller number of clients. Bring your client's problems to the attention of both the judge and probation department. Tell the probation department that your client has special needs and seek accommodations for your client through the probation department. If you think that your client may deteriorate soon after being placed on probation, ask the probation department if it will authorize a psychological examination; sometimes this can be done before the plea and you can use the results of this examination to further negotiate probation terms for your client.

Be especially careful if your client is considering deferred adjudication probation: The Texas Code of Criminal Procedure permits a court to condition deferred adjudication probation on whether your client obtains mental health treatment. TEX. CODE CRIM. PROC. art. 42.12. However, if your client cannot successfully complete the conditions of his or her deferred adjudication probation, the judge can convict him or her, and the judge will have the **full range** of punishment under which to impose a sentence. On the other hand, if your client successfully completes his or her deferred adjudication probation, he or she will avoid a criminal conviction and will still be eligible for certain housing and job opportunities that are closed to people with felony convictions.

YOUR CLIENT MAY NOT WANT TREATMENT.

You cannot force your client to get treatment if he or she does not want it, even though you know it may be in his or her long-term interest. You may be limited in what you can do for your client. If your client's charges are minor and he or she has a supportive family, has a safe place to live, is usually relatively stable, and is competent, it may be better for your client to plead to jail time if you can negotiate a good deal rather than pursuing the insanity defense, even if applicable, or accepting a probated sentence. However, you have an obligation to set out all the pros and cons of any plea bargain agreement for your client. If your client is considering straight jail time, you should tell him or her the possible benefits of taking probation with conditions that require treatment. Tell your client what you believe the chances are of him or her staying out of trouble if he or she does not get treatment, and what penalties might await your client if he or she re-offends.

¹³ The court may also condition a state jail felony offender's community supervision on his or her obtaining inpatient or outpatient mental health treatment. TEX. CODE CRIM. PROC. art. 42.12 § 15. A parole panel may also place similar conditions on a defendant's parole. TEX. GOV'T. CODE § 508.221.

¹⁴ Texas law also provides "Special Needs Parole" for certain identified populations, including persons with mental illness. TEX. GOV'T. CODE § 508.146.

GO THE EXTRA MILE FOR YOUR CLIENT.

Persons with mental illness who are not linked with appropriate services at sentencing are likely to re-offend, perhaps with more serious consequences and penalties attached to the second or third arrest. Try to set up your client with ongoing treatment and services so that he or she will stay out of trouble. If your client is going to the penitentiary, you should recommend that he or she be sent to a specialized mental health unit. If your client is being released on probation, stable housing is especially important. Talk with the probation department about the resources it uses. Call the local Mental Health Association, the local chapter of the National Alliance for the Mentally Ill (NAMI), or the local mental health authority for recommendations about services. Every local mental health authority in Texas is supposed to have an individual designated to respond to requests for information from courts, judges, and attorneys.

Appendix A

GLOSSARY OF COMMON MENTAL HEALTH TERMS

ADD – *see attention-deficit hyperactivity disorder.*

ADHD – *see attention-deficit hyperactivity disorder.*

Affect – a person's immediate emotional state or mood that can be recognized by others.

Affective disorder – a mental disorder characterized by disturbances of mood. Depression, mania, “manic-depression,” and bipolar disorders in which the individual experiences both extremes of mood are examples. Also called mood disorder.

Antisocial personality – a type of personality disorder marked by impulsivity, inability to abide by the customs and laws of society, and lack of anxiety, remorse, or guilt regarding behavior.

Anxiety – a state of apprehension, tension, and worry about future danger or misfortune. A feeling of fear and foreboding. It can result from a tension caused by conflicting ideas or motivations. Anxiety manifests through symptoms such as palpitations, dizziness, hyperventilation, and faintness.

Anxiety disorders – a group of mental disorders characterized by intense anxiety or by maladaptive behavior designed to relieve anxiety. Includes generalized anxiety and panic disorders, phobic and obsessive-compulsive disorders, social anxiety, and post-traumatic stress disorder.

Antidepressants – medications used to elevate the mood of depressed individuals and also to relieve symptoms of anxiety conditions.

Antipsychotic medications – medications that reduce psychotic symptoms; used frequently in the treatment of schizophrenia.

Attention-deficit hyperactivity disorder (ADHD) – a disorder, usually of children but also present in adults, characterized by a persistent pattern of inattention and/or hyperactivity and impulsivity that is more frequent and severe than is typically found in individuals of a comparable level of development. Symptoms might include impatience, fidgetiness, excessive talking, inability to focus or pay attention, and distractibility.

Atypical antipsychotics – *see second generation antipsychotics.*

Auditory hallucinations – voices or noises that are experienced by an individual that are not experienced by others.

Autism spectrum disorder – a mental disorder, first evident during early childhood, in which the child shows significant deficits in communication, social interaction, and bonding and play activities, and engages in repetitive behaviors and self-damaging acts. Established in DSM-V, autism spectrum disorder incorporates the former DSM-IV diagnoses of autistic disorder, Asperger's disorder, childhood disintegrative disorder, or the catch-all diagnosis of pervasive developmental disorder not otherwise specified.

Behavior therapy – a method of therapy based on learning principles. It uses techniques such as reinforcement and shaping to modify behavior.

Behavioral health – a term used to refer to both mental illness and substance abuse.

Benzodiazepines – a class of anti-anxiety medications that have addiction potential in some people.

Bipolar disorder – a mood disorder in which people experience episodes of depression and mania (exaggerated excitement) or of mania alone. Typically the individual alternates between the two extremes, often with periods of normal mood in between. Also called manic-depression.

Borderline personality disorder – a mental disorder in which the individual has manifested unstable moods, relationships with others, and self-perceptions chronically since adolescence or childhood. Self-injury is frequent.

Clinical psychologist – a psychologist, usually with a Ph.D. or Psy.D. degree, trained in the diagnosis and treatment of emotional or behavioral problems and mental disorders.

Cognitive behavior therapy – a therapy approach that emphasizes the influence of a person's beliefs, thoughts, and self-statements on behavior. It combines behavior therapy methods with techniques designed to change the way the individual thinks about self and events.

Cognitive impairment – a diminution of a person's ability to reason, think, concentrate, remember, focus attention, and perform complex behaviors.

Compulsion – the behavioral component of an obsession. A repetitive action that a person feels driven to perform and is unable to resist; ritualistic behavior.

Conduct disorder – a childhood disorder characterized by a repetitive and persistent pattern of behavior that disregards the basic rights of others and major societal norms or rules.

DSM-V – the fifth edition of the Diagnostic and Statistical Manual of the American Psychiatric Association. This is a nationally accepted book that classifies mental disorders. It presents a psychiatric nomenclature designed for diagnosing different categories of and specific psychiatric disorders.

Decompensation – a gradual or sudden decline in a person's ability to function accompanied by the re-emergence of psychiatric symptoms.

Delusion – false beliefs characteristic of some forms of psychotic disorder. They often take the form of delusions of grandeur or delusions of persecution.

Dementia – a chronic organic mental illness which produces a global deterioration in cognitive abilities and which usually runs a deteriorating course.

Depression – an affective or mood disorder characterized by a profound and persistent sadness, dejection, decreased motivation and interest in life, negative thoughts (for example, feelings of helplessness, inadequacy, and low self-esteem) and such physical symptoms as sleep disturbances, loss of appetite, and fatigue and irritability.

Disruptive behavior disorder – a class of childhood disorders including conduct disorder, oppositional defiant behavior, and attention deficit/hyperactivity disorder.

Dissociative identity disorder – *see multiple personality disorder.*

Electroconvulsive therapy – a treatment for severe depression in which a mild electric current is applied to the brain, producing a seizure similar to an epileptic convulsion. Also known as electroshock therapy. It is most often used to treat severe, persistent depression.

Electroshock therapy – *see electroconvulsive therapy above.*

Family therapy – psychotherapy with the family members as a group rather than treatment of the patient alone aimed at addressing family dysfunction and leading to improved family function.

Fetal alcohol syndrome – abnormal development of the fetus and infant caused by maternal alcohol consumption during pregnancy. Features of the syndrome include retarded growth, small head circumference, a flat nasal bridge, a small mid-face, shortened eyelids, and an intellectual or developmental disability.

Generalized anxiety disorder – an anxiety disorder characterized by persistent tension and apprehension. May be accompanied by such physical symptoms as rapid heart rate, fatigue, disturbed sleep, and dizziness.

Group therapy – a group discussion or other group activity with a therapeutic purpose participated in by more than one client or patient at a time.

Hallucination – a sensory experience in the absence of appropriate external stimuli that is not shared by others; a misinterpretation of imaginary experiences as actual perceptions.

Hypomania – an affective disorder characterized by elation, over-activity, and insomnia.

Illusion – a misperception or misinterpretation of a real external stimulus so that what is perceived does not correspond to physical reality.

Impulse control disorders – a category of disorders characterized by a failure to resist an impulse, drive, or temptation to perform an act that is harmful to the person or to others. A number of specific disorders, including substance abuse disorders, schizophrenia, attention deficit/hyperactivity disorder, and conduct disorder have impulse control features.

Intellectual or developmental disability (IDD) – a permanent condition usually developing before 18 years of age that is characterized by significantly sub average intellectual function accompanied by significant limitations in adaptive functioning in other areas such as communication, self-care, home living, self-direction, social/interpersonal skills, work, leisure, and health.

Learning disorders – learning problems that significantly interfere with academic achievement or activities of daily living involving reading, math, or writing. They are typically diagnosed from achievement on standardized tests.

Lithium carbonate – a compound based on the element lithium that has been successful in treating bipolar disorders.

MRI (magnetic resonance imaging) – a computer-based scanning procedure that generates a picture of a cross-section of the brain or body.

Malingering – feigning or significantly exaggerating symptoms for a conscious gain or purpose such as to get a change in conditions of confinement.

Mania – an affective disorder characterized by intense euphoria or irritability, exaggerated excitement, and loss of insight.

Manic-depressive disorder – a mood disorder in which people experience episodes of depression and mania (exaggerated excitement) or of mania alone. Typically the individual alternates between the two extremes, often with periods of normal mood in between. Also called bipolar disorder.

Mental illness – a generic term used to refer to a variety of mental disorders, including mood disorders, thought disorders, eating disorders, anxiety disorders, sleep disorders, psychotic disorders, substance abuse disorders, personality disorders, behavioral disorders, and others.

Mental retardation – older term still in some statutes based on historical usage; current term is intellectual or developmental disability. See *intellectual or developmental disability*.

Mood disorder – a mental disorder characterized by disturbances of mood. Depression, mania, and bipolar disorders, in which the individual experiences both extremes of mood, are examples. Also called affective disorder.

Multiple personality disorder – the existence of two or more distinct identities or personalities within the same individual. Each identity has its own set of memories and characteristic behaviors. The identities are believed to develop as a way of protecting the individual from the effects of severe abuse or trauma. Also called dissociative identity disorder.

Neuroimaging – computerized techniques that can create visual images of a brain in action and indicate which regions of the brain show the most activity during a particular task. Two common neuroimaging techniques are positron emission tomography (PET) and magnetic resonance imaging (MRI).

Nervous breakdown – a non-technical term used by the lay public, usually referring to an episode of psychosis.

Neuroleptic drugs – a category of older medications used to treat psychoses. Many have been linked to neurological side effects.

New generation antipsychotics – see *second generation antipsychotics*.

Obsession – an unpleasant or nonsensical thought that intrudes into a person's mind, despite a degree of resistance by the person. Obsessions may be accompanied by compulsive behaviors. A persistent, unwelcome, intrusive thought.

Obsessive-compulsive disorder – an anxiety disorder involving recurrent unwelcome thoughts, irresistible urges to repeat stereotyped or ritualistic acts, or a combination of both of these.

Oppositional defiant disorder – a childhood disorder characterized by a recurrent pattern of negativistic, defiant, disobedient, and hostile behavior toward authority figures that persists over time.

Panic attack – a sudden onset of intense apprehension, fearfulness, or terror often associated with feelings of impending doom, imminent heart attack, or other fears which often drive someone to seek medical care.

Panic disorder – an anxiety disorder in which the individual has sudden and inexplicable episodes of terror and feelings of impending doom accompanied by physiological symptoms of fear (such as heart palpitations, shortness of breath, muscle tremors, faintness).

Paranoia – a pervasive distrust and suspiciousness of others; suspiciousness or the belief that one is being harassed, persecuted, or unfairly treated.

Paranoid schizophrenia – a schizophrenic reaction in which the patient has delusions of persecution.

Personality disorder – an enduring pattern of perceiving, relating to, and thinking about the environment and oneself that begins by early adulthood, is exhibited in a wide range of personal and social contexts, and leads to impairment or distress; it is a constellation of traits that tend to be socially maladaptive.

Phobia – excessive fear of a specific object, activity, or situation that results in a compelling desire to avoid it.

Phobic disorder – an anxiety disorder in which phobias are severe or pervasive enough to interfere seriously with the individual's daily life.

Positron emission tomography (PET scan) – a scanning technique that can create visual images of a brain in action and indicate which regions of the brain show the most activity during a particular task.

Post-traumatic stress disorder – an anxiety disorder in which a stressful event that is outside the range of usual human experience, such as military combat or a natural disaster, induces symptoms such as a re-experiencing of the trauma and avoidance of stimuli associated with it, a feeling of estrangement, a tendency to be easily startled, nightmares, recurrent dreams, and disturbed sleep.

Psychiatrist – a medical doctor specializing in the treatment and prevention of mental disorders both mild and severe.

Psychoactive drugs – drugs that affect a person's behavior and thought processes, including non-prescription or "street" drugs.

Psychotropic drugs – prescribed medications that affect a person's behavior and thought processes.

Psychoanalysis – a method of intensive and in-depth treatment for mental disorders emphasizing the role of unconscious processes in personality development and unconscious beliefs, fears, and desires in motivation.

Psychologist – a person with a M.A., Ph.D., Ed.D., or Psy.D., and a license in psychology, the study of mental processes and behavior. Psychologists can specialize in counseling and clinical work with children and/or adults who have emotional and behavioral problems, testing, evaluation, and consultation to schools or industry, but cannot prescribe medications.

Psychopathic personality – a behavior pattern that is characterized by disregard for, and violation of, the rights of others and a failure to conform to social norms with respect to lawful behavior.

Psychosis (pl. psychoses) – a severe mental disorder in which thinking and emotion are so impaired that the person is seriously out of contact with reality.

Psychosomatic disorder – physical illness that has psychological causes.

Psychotherapy – treatment of personality maladjustment or mental disorders by interpersonal psychological means.

Psychotic behavior – behavior indicating gross impairment in reality contact as evidenced by delusions and/or hallucinations. It may result from damage to the brain or from a mental disorder, such as schizophrenia or a bipolar disorder, or a metabolic disorder.

Repression – a defense mechanism in which an impulse or memory that is distressing or might provoke feelings of guilt is excluded from conscious awareness.

Second generation antipsychotics – a newer group of medications, as distinct from older typical antipsychotics, used primarily to treat schizophrenia with broader effectiveness and fewer side effects.

Schizoaffective disorder – a mental disorder in which a mood disturbance and the active symptoms of schizophrenia occur together.

Schizophrenia – a group of mental disorders characterized by major disturbances in thought, perception, emotion, and behavior. Thinking is illogical and usually includes delusional beliefs; distorted perceptions may take the form of hallucinations; emotions are flat or inappropriate. The individual withdraws from other people and from reality.

Shock therapy – see *electroconvulsive therapy*.

Social phobia – extreme insecurity in social situations accompanied by an exaggerated fear of embarrassing oneself.

Sociopathic personality – a behavior pattern that is characterized by disregard for, and violation of, the rights of others and a failure to conform to social norms with respect to lawful behavior.

Stress – a state of arousal that occurs when people encounter events that they perceive as endangering their physical or psychological well-being.

Stress reaction or stress response – reactions to events an individual perceives as endangering his or her well-being. These may include bodily changes as well as psychological reactions, such as anxiety, anger and aggression, and apathy and depression.

Stressors – events that an individual perceives as endangering his or her physical or psychological well-being.

Tangential – a word used to describe thoughts or words that are only marginally related to the issue at hand.

Tardive dyskinesia – an involuntary movement disorder or muscular activity that sometimes develops as the result of taking strong antipsychotic medication over a period of time.

Thought disorder – a disorder where associations between ideas are lost or loosened but are not perceived as such by the person.

Tic disorders – childhood disorders characterized by sudden, rapid, recurrent, involuntary motor movements or vocalizations. An example is Tourette's syndrome.

Tourette's syndrome – a disorder characterized by multiple motor tics and one or more vocal tics that causes marked distress or significant impairment in social, academic, or other important areas of function.

Appendix B

COMMONLY PRESCRIBED PSYCHOTROPIC MEDICATIONS

The medications glossary is intended to help you better understand information you may see in your client's records or medical reports. Lawyers should always consult with medical professionals for a more complete understanding of these medications and their effects and for information about new medications not listed on these pages.

ANTIDEPRESSANTS

Medications used to treat symptoms of depression. Many of these medications are also now considered the medications of choice for anxiety disorders.

Generic Name	Brand Name	Other Uses/Notes
amitriptyline	Elavil, Endep	
amoxapine	Asendin, Asendis, Defanyl, Demolox	
bupropion	Wellbutrin	also used to treat ADHD in children
bupropion	Zyban	used to decrease cigarette smoking in adults
citalopram	Celexa	
clomipramine	Anafranil	also used to treat obsessive-compulsive disorder
desipramine	Norpramin, Pertofrane	also used to treat ADHD and tic disorders in children
desvenlafaxine	Pristiq	
doxepin	Silenor	sometimes used to encourage sleep
duloxetine	Cymbalta	
escitalopram	Lexapro	
fluoxetine	Prozac	approved for use with children; higher doses used for obsessive-compulsive disorder
fluvoxamine	Luvox	also used for obsessive-compulsive disorder
imipramine	Janimine, Tofranil, Melipramine	also used to treat bed-wetting in children
isocarboxazid	Marplan	
maprotiline	Ludiomil	
mirtazipine	Remeron	
nefazodone	Serzone	

nortriptyline	Aventyl, Pamelor	also used to treat anxiety disorders in children
paroxetine	Paxil	contradicted for use in all children under 18 years of age; also used to treat anxiety disorders
pheneizine	Nardil	
protriptyline	Triptil, Vivactil	
reboxetine	Edronax	
selegiline	Deprenyl	also used with children to treat ADHD in Tourette's syndrome
sertraline	Zoloft	also used to treat anxiety disorders and obsessive-compulsive disorders in children
tranylcypromine	Parnate	also used to treat ADHD and anxiety disorders in children
trazodone	Desyrel	also used to treat insomnia
trimipramine	Rhotrimine, Surmontil	
venlafaxine	Effexor	

ANTI-ANXIETY OR ANTI-PANIC

Medications used to treat anxiety, tension, and excitation. Many of these medications are classified as benzodiazepines. Many of the antidepressants are also considered to be the medications of choice for anxiety disorders.

Generic Name	Brand Name
alprazolam	Xanax
buspirone	Buspar
chlordiazepoxide	Libritabs, Librium
clonazepam	Klonopin
clorazepate	Azene, Tranxene
diazepam	T-Quil, Valium
flurazepam	Dalmane
halazepam	Paxipam
hydroxyzine	Atarax, Vistaril
lorazepam	Ativan
oxazepam	Serax
prazepam	Centrex
temazepam	Restoril

ANTIPSYCHOTIC

Medications used to manage the symptoms of psychotic disorders such as schizophrenia and manic-depressive disorder. Many are used as chemical restraints for aggressive, agitated, and self-abusive behaviors in children and adults. The new generation (atypical) medications tend to have fewer side effects.

Generic Name	Brand Name	Other Uses/Notes
aripiprazole	Abilify	
chlorpromazine	Largactil, Thorazine	
chlorprothixene	Taractan	
clozapine	Clozaril	new generation (atypical) medication; requires blood tests every three days when initiating treatment, then weekly blood tests
fluphenazine	Prolixin, Permitil, Modecate	comes in longer-acting injectable form
haloperidol	Haldol	comes in longer-acting injectable form
iloperidone	Fanapt	
loxapine	Loxapac, Loxitane, Daxolin	
lurasidone	Latuda	new generation (atypical) medication
mesoridazine	Serentil	
molindone	Lidone, Moban	
olanzapine	Zyprexa	new generation (atypical) medication
paliperidone	Invega	new generation (atypical) medication
perphenazine	Trilafon, Etrafon	
Pimozide	Orap	also used to treat Tourette's syndrome in children
quetiapine	Seroquel	new generation (atypical) medication; also used as a mood stabilizer
risperidone	Risperdal	new generation (atypical) medication
thioridazine	Mellaril	
thiothixene	Navane	
trifluoperazine	Stelazine	
triflupromazine	Vesprin	
ziprasidone	Geodon	new generation (atypical) medication

MOOD STABILIZER

Medications used to treat acute manic episodes and to prevent relapse of manic-depressive symptoms. Most of the following except lithium and the new generation (atypical) medications are also anti-seizure medications.

Generic Name	Brand Name	Other Uses/Notes
carbamazepine	Epitol, Tegretol	also used with children
divalproex Sodium	Depakote, Epival	also used with children
gabapentin	Neurontin	
lamotrigine	Lamictal	not for use with children
lithium carbonate (lithium)	Carbolith, Duralith, Eskalith, Lithane, Lithizine, Lithobid, Lithonate, Lithotabs	
lithium citrate	Cibalith-S	also used to treat hyper-aggressive behavior in children
olanzapine	Zyprexa	new generation (atypical) medication
oxcarbazepine	Trileptal	
tiagabine	Gabitril	
topiramate	Topamax	
Valproate (valproic acid)	Depakene, Valrelease	also used with children
quetiapine	Seroquel	also used as an antipsychotic

ANTI-OBSESSIONAL

Medications used to treat symptoms of obsessive-compulsive disorder. They are also used as antidepressant and anti-anxiety agents.

Generic Name	Brand Name
clomipramine	Anafranil
fluoxetine	Prozac
fluvoxamine	Luvox

MEDICATIONS USED TO TREAT ADHD (Attention Deficit/Hyperactivity Disorder) IN CHILDREN

Generic Name	Brand Name	Other Uses/Notes
clonidine	Catapres	also used to treat Tourette's syndrome, ADHD, aggression, self-abuse, and severe agitation in children
dextroamphetamine	Dextrostat, Dexedrine	
dextroamphetamin, amphetamine	Adderall	
guanfacine	Intuniv, Tenex	also used to treat Tourette's syndrome
atomoxetine	Strattera	
dexmethylphenidate	Focalin	
lisdexamfetamine dimesylate	Vyvanse	
methamphetamine	Desoxyn	
methylphenidate	Concerta, Ritalin, Methylin	
methylphenidate patch	Daytrana	
pemoline	Cylert	
propranolol	Inderal	also used to treat Tourette's syndrome, aggression/self-abuse, intermittent explosive disorder, and severe agitation in children

ANTI-SIDE EFFECT MEDICATIONS

Medications usually used to treat the neurological side effects of many, especially older, antipsychotic medications. Side effects, also called extrapyramidal symptoms, include tremors and rigidity. Also see ANTI-SEIZURE MEDICATIONS below.

Generic Name	Brand Name	Other Uses/Notes
amantadine	Symmetrel	
benztropine	Cogentin	
propranolol	Inderal	also used to treat some children's behavior disorders
trihexythenidyl	Artane	

ANTI-SEIZURE MEDICATIONS

Medications used to treat seizures. Many are also used to treat bipolar or manic-depressive disorder. Benzodiazepines are often prescribed as anti-seizure medications as well.

Generic Name	Brand Name	Other Uses/Notes
carbamazepine	Epitol, Tegretol	
clonazepam	Klonopin, Rivotril	also used to treat anxiety disorders, psychosis, mania, severe agitation, severe insomnia and Tourette's syndrome in children
divalproex sodium	Depakote, Epival	also used to treat bipolar disorder
ethosuximide	Zarontin	
lamotrigine	Lamictal	also used to treat bipolar disorder
phenytoin	Dilantin	
primidone	Mysoline	
topiramate	Topamax	
Valproate (valproic acid)	Depakene, Valrelease	also used with children

MEDICATIONS USED TO TREAT ALCOHOLISM

Medications used to help people resist drinking.

Generic Name	Brand Name	Other Uses/Notes
calcium carbimide	Temposil	
disulfiram	Antabuse	
naltrexone	ReVia	also used to block the effects of opioids; also used to treat self-injurious behavior

MEDICATIONS USED TO TREAT INSOMNIA

Medications used to help people sleep better. Some of the benzodiazepines (tranquilizers) are also used to treat insomnia.

Generic Name	Brand Name	Other Uses/Notes
chloral hydrate	Noctec, Somnos, Felsules	
diphenhydramine	Benadryl	also used with children
flurazepam	Dalmane	
oxazepam	Serax	
temazepam	Restoril	
trazodone	Desyrel	also used with children
triazolam	Halcion	
zaleplon	Sonata	
zolpidem	Ambien	

Appendix C

RESOURCES FOR HELP

FOR TRAINING OPPORTUNITIES

Capacity for Justice
P.O. Box 1930
Cedar Park, Texas 78630
(512) 440-0025
Contact: Ollie Seay
www.capacityforjustice.org

Texas Criminal Defense Lawyers Association
6808 Hill Meadow Drive
Austin, Texas 78736
(512) 478-2514
www.tcdla.com

FOR INFORMATION ABOUT CRIMINAL PROCEDURE AND TEXAS LAWS PERTAINING TO PERSONS WITH MENTAL ILLNESS

Texas Criminal Procedure and the Offender with Mental Illness: An Analysis and Guide (4th ed. 2008) Professors Brian Shannon and Daniel Benson with Texas Tech University School of Law <http://www.namitexas.org/resources/>

OTHER HELPFUL ORGANIZATIONS

Texas Correctional Office on Offenders with Medical and Mental Impairments
4616 West Howard Lane, Suite 200
Austin, Texas 78728
(512) 671-2134
Contact: April Zamora
<http://tdcj.state.tx.us/divisions/rid/tcoommi/index.html>

NAMI Texas
Fountain Park Plaza III
2800 S. I-35, Suite 140
Austin, TX 78704
(512) 693-2000 • 1-800-633-3760
www.namitexas.org

Mental Health America of Texas
1210 San Antonio Street, Suite 200
Austin, Texas 78701
(512) 454-3706
www.mhatexas.org

**The Arc of Texas
(for information about intellectual and developmental disabilities)**
8001 Centre Park Drive, Suite 100
Austin, Texas 78754
(512) 454-6694
www.thearcoftexas.org

Texas Defender Service
510 South Congress, Suite 304
Austin, Texas 78704
(512) 320-8300
www.texasdefender.org

Disability Rights Texas
2222 W. Braker Lane
Austin, Texas 78758
(512) 454-4816
www.disabilityrightstx.org

Texas Council of Community Centers
Westpark Building 3, Suite 240
8140 North Mopac Expressway
Austin, Texas 78759
(512) 794-9268
www.txcouncil.com

OTHER HELPFUL ORGANIZATIONS

Several counties in Texas have established specialized Mental Health Public Defender programs. These offices can be a useful resource, so we have included their contact information for a select few below.

Fort Bend County Mental Health Public Defender Program

301 Jackson St.
Richmond, TX 77469
(281) 238-3050
Contact: Roderick B. Glass
roderick.glass@co.fort-bend.tx.us

Harris County Public Defender's Office

1201 Franklin 13th Flr.
Houston, TX 77002
(713) 368-0016
Contact: Alexander Bunin
alex.bunin@pdo.hctx.net
www.harriscountypublicdefender.org

Montgomery County Managed Assigned Counsel Program

301 N. Main St., Ste. 301
Conroe, TX 77301
(936) 538-8131
Contact: Sara Forlano
sara.forlano@mctx.org

Travis County Mental Health Public Defender

2201 Post Rd., Ste. 200
Austin, TX 78704
(512) 854-3030
Contact: Jeanette Kinard
jeanette.kinard@co.travis.tx.us

Appendix D Texas Uniform Health Status Update Form

I. NAME: _____ DOB: ___/___/___ AGE: ___
Last First MI
 STATE ID# _____ RACE: _____ SEX: Male ___ Female ___
 COUNTY/TDCJ# _____ WT: ___ HT: ___

II. CURRENT/CHRONIC HEALTH PROBLEMS

- A. Health Problems
- ___ 1. None
 - ___ 2. Asthma
 - ___ 3. Pregnancy
 - ___ 4. Dental Priority
 - ___ 5. Diabetes
 - ___ 6. Drug Abuse
 - ___ 7. Alcoholism
 - ___ 8. Orthopedic Problems
 - ___ 9. Cardiovascular/Heart Trouble
 - ___ 10. Suicidal
 - ___ 11. Mental Retardation
 - ___ 12. Mental Illness (Specify diagnosis) _____
 - ___ 13. Recent Surgery
 - ___ 14. Seizures
 - ___ 15. Dialysis
 - ___ 16. Hypertension
 - ___ 17. CARE System Y/N

III. SPECIAL NEEDS (Check all that apply)

- A. Housing Restrictions
- ___ 1. None
 - ___ 2. Skilled Nursing Facility
 - ___ 3. Extended Care Facility
 - ___ 4. Psychiatric Inpatient Facility
 - ___ 5. Respiratory Isolation
 - ___ 6. Other: _____
- B. Transportation
- ___ 1. Routine
 - ___ 2. Crutches/Cane
 - ___ 3. Ambulance
 - ___ 4. Wheelchair/Wheelchair Van
 - ___ 5. Prosthesis: _____
- C. Pending Specialty Clinic Appointment
 None _____ Type _____
- D. ALLERGIES _____

 NKA _____

**NOTE: When screening substance abuse facility clients, please contact the TDCJ-ID Health Services Liaison at (936)437-3589 for clients with any chronic disease symptoms deemed unstable.*

B. Preventive Medicine

- ___ 1. Tuberculosis Status
 Skin Test: Date Given: ___/___/___ Date Read: ___/___/___ Results _____ mm*
 X-Ray: Date: ___/___/___ Normal ___ Abnormal ___* Anti-TB Treatment? No ___ Yes ___
- ___ 2. Hepatitis: A ___ B ___ C ___ Other: _____
- ___ 3. HIV Antibody: Test Date: ___/___/___ Results: Neg _____ Pos _____ CD4: ___ Date ___/___/___
- ___ 4. Syphilis: Date: ___/___/___ Type: ___ Treatment Completed: ___ Yes ___ No

**NOTE: If any treatment has been recommended, the X-Ray was abnormal, or skin test indicates infection please attach tuberculosis record.*

C. Other Health Care Problems: _____

IV. CURRENT PRESCRIBED MEDICATIONS None _____

Medication	Dosage	Frequency

THIS FORM MUST ACCOMPANY ALL OFFENDERS TRANSFERRED TO AND FROM ALL TEXAS CRIMINAL JUSTICE ENTITIES

COMPLETED BY: _____ DATE: ___/___/___

Signature/Title

PHONE NUMBER: _____ FACILITY: _____

INSTRUCTIONS

THIS FORM **MUST ACCOMPANY** ALL OFFENDERS TRANSFERRED TO AND FROM ALL TEXAS CRIMINAL JUSTICE ENTITIES

- I. Print the inmate patient's name, date of birth, age, state identification number, race, weight (WT) and height (HT). Place a check mark in the appropriate space for sex and record your respective facility identification number on the County/TDCJ#. (Note: this number should be the internal number used by the different counties) Last: Has inmate's name been cross-referenced with the MH/MR database (CARE) for prior or current service status?
- II. A. **Health Problems** - Indicate the inmate's response (YES, NO) to having been treated by placing a check mark in the applicable space.
1. **NONE** - The inmate patient states he/she has no known medical problems and none were detected during the physical examination.
 2. **ASTHMA** - A sudden attack of shortness of breath accompanied by wheezing, caused by a spasm of the airway or swelling in the airway.
 3. **PREGNANCY** - Does the inmate suspect she may be pregnant?
 4. **DENTAL PRIORITY** - Any dental problems the inmate claims need attention.
 5. **DIABETES** - Taking insulin or other medication to control the sugar level in the blood.
 - 6/7. **DRUG ABUSE/ALCOHOLISM** - Dependence on drugs and/or alcohol.
 8. **ORTHOPEDIC PROBLEMS** - Chronic joint complaints or recent fracture.
 9. **CARDIOVASCULAR/HEART TROUBLE** - Coronary artery disease, heart attack, angina pectoris, and congestive heart failure are all examples.
 10. **SUICIDAL** - Has expressed suicidal thoughts, or attempted suicide.
 11. **MENTAL RETARDATION** - Has inmate been diagnosed as mentally retarded?
 12. **MENTAL ILLNESS** - Has the inmate been treated by a psychologist or psychiatrist or has a doctor ever treated him for a mental health problem?
 13. **RECENT SURGERY** - Any surgery within the past 30 days, explain in II-C.
 14. **SEIZURES** - Sudden uncontrollable muscle spasm or unconsciousness.
 15. **DIALYSIS** - Does the inmate patient have renal failure and in need of dialysis treatment?
 16. **HYPERTENSION (HIGH BLOOD PRESSURE)** - Treated with drugs or diet.
 17. **CARE SYSTEM** - Inmate's name has been submitted to local MHMR and has a prior or current service status. (yes/no)
- NOTE: When screening substance abuse facility clients, please contact the TDCJ-ID Health Services Liaison at (936)437-3589 for clients with any chronic disease symptoms deemed unstable.**
- B. **Preventive Medicine**
1. Please indicate date of last TB skin test, including date read and results in mm of reaction, if any. If no reaction, indicate 0.
 2. Please indicate whether patient has infection with hepatitis A,B, or C by checking the appropriate box.
 3. Please indicate date of last HIV antibody test and results. If positive, indicate last CD4 count.
 4. Please indicate last syphilis test, if positive. Indicate whether treatment was complete or not.
- C. Does the inmate have any condition that might indicate the need for medical care? Body deformities, swelling, open wounds, skin discoloration, rashes, needle marks, severe dental problems, or bruises are all examples of things to note that were not listed in sections IIA or IIB.
- III. A. **Housing Restrictions**
1. **NONE**
 2. **SKILLED NURSING FACILITY** - Does the inmate have a temporary medical problem requiring inpatient nursing care?
 3. **EXTENDED CARE FACILITY** - Does the inmate have a permanent medical problem requiring long-term inpatient nursing care?
 4. **PSYCHIATRIC INPATIENT FACILITY** - Is the inmate in need of crisis management or is he/she currently admitted to a psychiatric inpatient facility?
 5. **RESPIRATORY ISOLATION** - Does the inmate have a current diagnosis of ACTIVE TB or other active disease such as chicken pox or measles?
 6. **OTHER**
- B. **Transportation** - Does the inmate require any of the following to walk distances greater than 25 yards? If not please check the routine space.
1. ROUTINE
 2. CRUTCHES/CANE
 3. AMBULANCE
 4. WHEELCHAIR/WHEELCHAIR VAN
 5. PROSTHESIS
- C. List any pending specialty clinic appointments the inmate patient had upon transfer from your facility. Please list any scheduled specialist appointments the inmate may have.
- IV. List known medications. Please list all currently ordered life sustaining medications. You may omit over the counter medications.
- V. List any known allergies.

Appendix E Health Information Release Form

AUTHORIZATION TO DISCLOSE PROTECTED HEALTH INFORMATION

Developed for Texas Health & Safety Code § 181.154(d)
effective June 2013



Please read this entire form before signing and complete all the sections that apply to your decisions relating to the disclosure of protected health information. Covered entities as that term is defined by HIPAA and Texas Health & Safety Code § 181.001 must obtain a signed authorization from the individual or the individual's legally authorized representative to electronically disclose that individual's protected health information. Authorization is not required for disclosures related to treatment, payment, health care operations, performing certain insurance functions, or as may be otherwise authorized by law. **Covered entities may use this form or any other form that complies with HIPAA, the Texas Medical Privacy Act, and other applicable laws.** Individuals cannot be denied treatment based on a failure to sign this authorization form, and a refusal to sign this form will not affect the payment, enrollment, or eligibility for benefits.

NAME OF PATIENT OR INDIVIDUAL

Last _____ First _____ Middle _____

OTHER NAME(S) USED _____

DATE OF BIRTH Month _____ Day _____ Year _____

ADDRESS _____

CITY _____ STATE _____ ZIP _____

PHONE (____) _____ ALT. PHONE (____) _____

EMAIL ADDRESS (Optional): _____

I AUTHORIZE THE FOLLOWING TO DISCLOSE THE INDIVIDUAL'S PROTECTED HEALTH INFORMATION:

Person/Organization Name _____
Address _____
City _____ State _____ Zip Code _____
Phone (____) _____ Fax (____) _____

WHO CAN RECEIVE AND USE THE HEALTH INFORMATION?

Person/Organization Name _____
Address _____
City _____ State _____ Zip Code _____
Phone (____) _____ Fax (____) _____

REASON FOR DISCLOSURE (Choose only one option below)

- Treatment/Continuing Medical Care
- Personal Use
- Billing or Claims
- Insurance
- Legal Purposes
- Disability Determination
- School
- Employment
- Other _____

WHAT INFORMATION CAN BE DISCLOSED? Complete the following by indicating those items that you want disclosed. The signature of a minor patient is required for the release of some of these items. If all health information is to be released, then check only the first box.

- | | | | |
|---|--|---|---|
| <input type="checkbox"/> All health information | <input type="checkbox"/> History/Physical Exam | <input type="checkbox"/> Past/Present Medications | <input type="checkbox"/> Lab Results |
| <input type="checkbox"/> Physician's Orders | <input type="checkbox"/> Patient Allergies | <input type="checkbox"/> Operation Reports | <input type="checkbox"/> Consultation Reports |
| <input type="checkbox"/> Progress Notes | <input type="checkbox"/> Discharge Summary | <input type="checkbox"/> Diagnostic Test Reports | <input type="checkbox"/> EKG/Cardiology Reports |
| <input type="checkbox"/> Pathology Reports | <input type="checkbox"/> Billing Information | <input type="checkbox"/> Radiology Reports & Images | <input type="checkbox"/> Other _____ |

Your initials are required to release the following information:

_____ Mental Health Records (excluding psychotherapy notes) _____ Genetic Information (including Genetic Test Results)
_____ Drug, Alcohol, or Substance Abuse Records _____ HIV/AIDS Test Results/Treatment

EFFECTIVE TIME PERIOD. This authorization is valid until the earlier of the occurrence of the death of the individual; the individual reaching the age of majority; or permission is withdrawn; or the following specific date (optional): Month _____ Day _____ Year _____

RIGHT TO REVOKE: I understand that I can withdraw my permission at any time by giving written notice stating my intent to revoke this authorization to the person or organization named under "WHO CAN RECEIVE AND USE THE HEALTH INFORMATION." I understand that prior actions taken in reliance on this authorization by entities that had permission to access my health information will not be affected.

SIGNATURE AUTHORIZATION: I have read this form and agree to the uses and disclosures of the information as described. I understand that refusing to sign this form does not stop disclosure of health information that has occurred prior to revocation or that is otherwise permitted by law without my specific authorization or permission, including disclosures to covered entities as provided by Texas Health & Safety Code § 181.154(c) and/or 45 C.F.R. § 164.502(a)(1). I understand that information disclosed pursuant to this authorization may be subject to re-disclosure by the recipient and may no longer be protected by federal or state privacy laws.

SIGNATURE X _____
Signature of Individual or Individual's Legally Authorized Representative

DATE _____

Printed Name of Legally Authorized Representative (if applicable): _____
If representative, specify relationship to the individual: Parent of minor Guardian Other _____

A minor individual's signature is required for the release of certain types of information, including for example, the release of information related to certain types of reproductive care, sexually transmitted diseases, and drug, alcohol or substance abuse, and mental health treatment (See, e.g., Tex. Fam. Code § 32.003).

SIGNATURE X _____
Signature of Minor Individual

DATE _____

IMPORTANT INFORMATION ABOUT THE AUTHORIZATION TO DISCLOSE PROTECTED HEALTH INFORMATION

Developed for Texas Health & Safety Code § 181.154(d)
effective June 2013

The Attorney General of Texas has adopted a standard Authorization to Disclose Protected Health Information in accordance with Texas Health & Safety Code § 181.154(d). This form is intended for use in complying with the requirements of the Health Insurance Portability and Accountability Act and Privacy Standards (HIPAA) and the Texas Medical Privacy Act (Texas Health & Safety Code, Chapter 181). **Covered Entities may use this form or any other form that complies with HIPAA, the Texas Medical Privacy Act, and other applicable laws.**

Covered entities, as that term is defined by HIPAA and Texas Health & Safety Code § 181.001, must obtain a signed authorization from the individual or the individual's legally authorized representative to electronically disclose that individual's protected health information. Authorization is not required for disclosures related to treatment, payment, health care operations, performing certain insurance functions, or as may be otherwise authorized by law. (Tex. Health & Safety Code §§ 181.154(b),(c), § 241.153; 45 C.F.R. §§ 164.502(a)(1); 164.506, and 164.508).

The authorization provided by use of the form means that the organization, entity or person authorized can disclose, communicate, or send the named individual's protected health information to the organization, entity or person identified on the form, including through the use of any electronic means.

Definitions - In the form, the terms "treatment," "healthcare operations," "psychotherapy notes," and "protected health information" are as defined in HIPAA (45 CFR 164.501). "Legally authorized representative" as used in the form includes any person authorized to act on behalf of another individual. (Tex. Occ. Code § 151.002(6); Tex. Health & Safety Code §§ 166.164, 241.151; and Tex. Probate Code § 3(aa)).

Health Information to be Released - If "All Health Information" is selected for release, health information includes, but is not limited to, all records and other information regarding health history, treatment, hospitalization, tests, and outpatient care, and also educational records that may contain health information. As indicated on the form, specific authorization is required for the release of information about certain sensitive conditions, including:

- Mental health records (excluding "psychotherapy notes" as defined in HIPAA at 45 CFR 164.501).
- Drug, alcohol, or substance abuse records.
- Records or tests relating to HIV/AIDS.
- Genetic (inherited) diseases or tests (except as may be prohibited by 45 C.F.R. § 164.502).

Note on Release of Health Records - This form is not required for the permissible disclosure of an individual's protected health information to the individual or the individual's legally authorized representative. (45 C.F.R. §§ 164.502(a)(1)(i), 164.524; Tex. Health & Safety Code § 181.102). If requesting a copy of the individual's health records with this form, state and federal law allows such access, unless such access is determined by the physician or mental health provider to be harmful to the individual's physical, mental or emotional health. (Tex. Health & Safety Code §§ 181.102, 611.0045(b); Tex. Occ. Code § 159.006(a); 45 C.F.R. § 164.502(a)(1)). If a healthcare provider is specified in the "Who Can Receive and Use The Health Information" section of this form, then permission to receive protected health information also includes physicians, other health care providers (such as nurses and medical staff) who are involved in the individual's medical care at that entity's facility or that person's office, and health care providers who are covering or on call for the specified person or organization, and staff members or agents (such as business associates or qualified services organizations) who carry out activities and purposes permitted by law for that specified covered entity or person. If a covered entity other than a healthcare provider is specified, then permission to receive protected health information also includes that organization's staff or agents and subcontractors who carry out activities and purposes permitted by this form for that organization. Individuals may be entitled to restrict certain disclosures of protected health information related to services paid for in full by the individual (45 C.F.R. § 164.522(a)(1)(vi)).

Authorizations for Sale or Marketing Purposes - If this authorization is being made for sale or marketing purposes and the covered entity will receive direct or indirect remuneration from a third party in connection with the use or disclosure of the individual's information for marketing, the authorization must clearly indicate to the individual that such remuneration is involved. (Tex. Health & Safety Code §181.152, .153; 45 C.F.R. § 164.508(a)(3), (4)).

Limitations of this form - This authorization form shall not be used for the disclosure of any health information as it relates to: (1) health benefits plan enrollment and/or related enrollment determinations (45 C.F.R. § 164.508(b)(4)(ii), .508(c)(2)(ii)); (2) psychotherapy notes (45 C.F.R. § 164.508(b)(3)(ii)); or for research purposes (45 C.F.R. § 164.508(b)(3)(i)).

Use of this form does not exempt any entity from compliance with applicable federal or state laws or regulations regarding access, use or disclosure of health information or other sensitive personal information (e.g., 42 CFR Part 2, restricting use of information pertaining to drug/alcohol abuse and treatment), and does not entitle an entity or its employees, agents or assigns to any limitation of liability for acts or omissions in connection with the access, use, or disclosure of health information obtained through use of the form.

Charges - Some covered entities may charge a retrieval/processing fee and for copies of medical records. (Tex. Health & Safety Code § 241.154).

Right to Receive Copy - The individual and/or the individual's legally authorized representative has a right to receive a copy of this authorization.

Appendix F

COMPELLED MEDICATION FLOWCHART

Below is a flowchart of the procedures for requesting and obtaining a compelled medication order for a defendant/client who has been found incompetent to stand trial.

Incompetent to Stand Trial

**HAS PATIENT REFUSED MEDICATIONS
AT STATE HOSPITAL?**

NO

**Patient
Voluntarily
takes
medications**

At probate hearing, patient gets:

- representation by a court-appointed attorney;
- to meet with that attorney;
- notice of the time, place, and date of the hearing;
- to be present at the hearing;
- to request an independent expert from the court; and
- oral notification of the court's determination at hearing's conclusion

YES

HEARING at probate court

Dr. files application that states:

- Patient lacks capacity and reasons for that belief
- Reasons Dr. believes patient is dangerous, if basing application on that
- Each medication Dr. wants compelled
- Diagnosis of patient
- Proposed method of administration
 - If not customary, justification for departure

Does Patient Have Capacity to Make a Medical Decision?

YES

NO

DANGEROUSNESS

Court must determine if patient is a danger to self or others in the mental health facility as determined by:

- whether patient has inflicted, attempted to inflict, or made a serious threat of inflicting substantial physical harm to self or others while in the facility AND within the six months preceding the date the patient was placed in the facility
- * order expires after 6 months

YES

BEST INTERESTS

Court must consider patient's:

- expressed preferences regarding treatment with medications;
- religious beliefs;
- risks and benefits;
- consequences if the medications are not administered;
- prognosis if treated with medications;
- alternative, less-intrusive treatments that are likely to produce the same results as treatment with medications; and
- less-intrusive treatments to secure agreement to take medications.

NO

NO

TRIAL COMPETENCY—Hearing at Criminal Court

Court must find:

- that there is clear and compelling interest in the defendant obtaining and maintaining competency to stand trial;
- that no other less-invasive means of obtaining and maintaining the defendant's competency exists;
- that the prescribed medication will not unduly prejudice the defendant's rights or use of defensive theories at trial;
- that the treatment is medically appropriate; and
- that the treatment is in the best medical interest of the defendant, and does not present side effects that cause harm to the defendant that is greater than the medical benefit to the defendant.

The hearing must be held within the fifteenth (15th) day after probate medication hearing and must be held within five (5) days of defendant returning to criminal court.

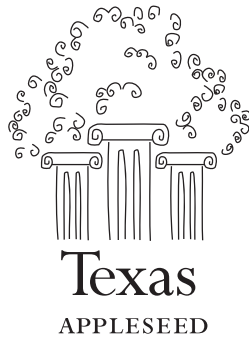
NO

YES

YES

**Can't
Medicate**

**Can
Medicate**



Texas Appleseed

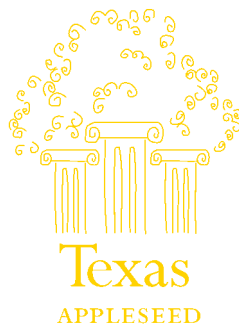
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